DRAFT

ENVIRONMENTAL ASSESSMENT FOR PROPOSED ADDITIONS AND ALTERATIONS (ADAL) OF THE

FITNESS CENTER COMPLEX AT BUCKLEY AIR FORCE BASE, COLORADO

DEPARTMENT OF THE AIR FORCE



460 CES/CEV 660 SOUTH ASPEN STREET, STOP 86 BUCKLEY AFB, COLORADO 80011-9511

AIR FORCE CENTER FOR ENGINEERING AND THE ENVIRONMENT

OCTOBER 2009

ACRONYMS

°F	degrees Fahrenheit	JFHQ-CO	Joint Force Headquarters –
AASF	Army Aviation Support Facility		Colorado
ACM	asbestos-containing material	LEED	Leadership in Energy and
ADAL	Additions and Alterations		Environmental Design
AFB	Air Force Base	MMRP	Military Munitions Response
AFI	Air Force Instruction	_	Program
AFOSH	Air Force Occupational and	mph	miles per hour
	Environmental Safety, Fire	NAAQS	National Ambient Air Quality Standards
A OCB	Protection, and Health	NEPA	National Environmental Policy Act
AQCR	Air Quality Control Region	NO_2	nitrogen dioxide
AT/FP	Antiterrorism/Force Protection	NO _x ,	nitrogen oxides
BMP	best management practice Clean Air Act	O ₃	ozone
CAA		OSHA	Occupational Safety and Health
CAAA	Clean Air Act Amendments		Administration
CDPHE	Colorado Department of Public Health and Environment	Pb	lead
CEQ	Council on Environmental Quality	PM	Particulate matter
CFR	Code of Federal Regulations	PM_{10}	particulate matter equal to or less
CO	carbon monoxide		than ten microns in diameter
COANG	Colorado Air National Guard	$PM_{2.5}$	particulate matter equal to or less
DoD	Department of Defense		than 2.5 microns in diameter
EA	Environmental Assessment	PT	physical training
EIAP	Environmental Impact Analysis	QD	quantity-distance
L17 11	Process	ROI	region of influence
EIS	Environmental Impact Statement	sf	square feet
ERP	Environmental Restoration	SIP	State Implementation Plan
	Program	SO_2	sulfur dioxide
FONSI	Finding of No Significant Impact	UFC	Unified Facilities Criteria
HAWC	Health and Wellness Center	USAF	U.S. Air Force
HVAC	heating, ventilation, and air	USDA/SCS	U.S. Department of
	conditioning		Agriculture/Soil Conservation
I-	Interstate	LICEDA	Service
IICEP	Interagency and Intergovernmental	USEPA	U.S. Environmental Protection Agency
	Coordination for Environmental	VOC	volatile organic compounds
	Planning	WRCC	Western Regional Climate Center
IRP	Installation Restoration Program	WKCC	western Regional Climate Center

EXECUTIVE SUMMARY

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2 The U.S. Air Force (USAF) prepared and published an *Environmental Assessment* 3 for Buckley Air Force Base Military Construction, Buckley Air Force Base, Colorado in 4 November 2001; an accompanying Finding of No Significant Impact (FONSI) 5 was signed on 15 November 2001. A component project evaluated within the 6 Environmental Assessment (EA) was construction of a Physical Fitness Center. 7 At that time, existing fitness facilities at Buckley Air Force Base (AFB) were 8 dispersed among three separate buildings and were considered inadequate to 9 meet then-current and projected training and fitness requirements. The new 10 Fitness Center Complex was designed at approximately 54,500 square feet (sf); its 11 construction was completed in 2004 and it is in use today. The USAF proposes to 12 construct additions to and alterations within the existing Fitness Center Complex at Buckley AFB in order to correct the facility's programmatic deficiencies and to 13 achieve compliance with the USAF Fitness Facilities Design Guide criteria. 14

The purpose of the proposed Fitness Center additions and alterations is to correct the existing Fitness Center's programmatic deficiencies and achieve compliance with the USAF Fitness Facilities Design Guide criteria through appropriate facility expansion. An Aquatics Center/Lap Pool is identified as an enhanced element in the USAF Fitness Facilities Design Guide criteria and is, therefore, a functional component of the "Fit to Fight" Program. Functional amenities, such as the Aquatics Center/Lap Pool, are required to facilitate adequate and

footprint (20,000 sf total) and a 12,497-sf Aquatics Center with Lap Pool.

Proposed additions include two (2) two-story additions each with a 5,000-sf

25 As a supplement to the Environmental Assessment for Buckley Air Force Base 26 Military Construction, Buckley Air Force Base, Colorado (2001), this EA considers 27 additions to the Proposed Action and evaluates potential environmental impacts 28 of project enhancement to those resources that would likely be affected by 29 implementation of the Proposed Action or its alternatives. Further, where 30 existing environmental conditions have changed (e.g., change in status of special species), this EA updates those analyses. In this case, this EA evaluates the 31 following environmental resources: Air Quality, Geological Resources, 32 33 Hazardous Materials and Wastes, and Safety and Occupational Health.

extended usage of the existing Fitness Center.

ENVIRONMENTAL ASSESSMENT FOR PROPOSED ADDITIONS AND ALTERATIONS OF THE FITNESS CENTER COMPLEX AT BUCKLEY AFB

CONTENTS

SE	CTIO	$\underline{\mathbf{N}}$ $\underline{\mathbf{TITLE}}$	PAGE
A	CRO	NYMS inside fr	ont cover
EX	KECU	TIVE SUMMARY	ES-1
1	PUF	RPOSE AND NEED FOR ACTION	1-1
	1.1	Introduction	1-1
	1.2	Background	
	1.3	PURPOSE AND NEED FOR PROPOSED ACTION	1-2
	1.4	LOCATION AND DESCRIPTION OF BUCKLEY AFB	1-3
		1.4.1 The 460th Space Wing	1-3
	1.5	SUMMARY OF ENVIRONMENTAL STUDY REQUIREMENTS	1-7
	1.6	Interagency and Intergovernmental Coordination for	
		Environmental Planning (IICEP)	
	1.7	SCOPE OF THE ENVIRONMENTAL ASSESSMENT	1-8
2	PRO	OPOSED ACTION AND ALTERNATIVES	2-1
	2.1	Introduction	2-9
	2.2	Proposed Action	2-9
		2.2.1 Design and Construction	2-9
		2.2.2 Operation and Maintenance	2-9
	2.3	ALTERNATIVE 1: NO LEED ELEMENTS	2-9
	2.4	ALTERNATIVE 2: No-ACTION ALTERNATIVE	2-9
3	AFF	FECTED ENVIRONMENT	3-1
	3.1	Air Quality	3-2
		3.1.1 Definition of Resource	3-2
		3.1.1.1 Criteria Pollutants	3-2
		3.1.2 Existing Conditions	3-3
		3.1.2.1 Climate	3-3
		3.1.2.2 Local Air Quality	3-3
		3.1.2.3 Emissions at Buckley AFB	3-3
	3.2	GEOLOGICAL RESOURCES.	
		3.2.1 Definition of Resource	3-6
		3.2.2 Existing Conditions	
		3.2.2.1 Buckley AFB	3-6

CONTENTS (Continued)

NUMBER		<u>R</u>		TITLE	PAGE
	3.3	Haza	.RDOUS M	AATERIALS AND WASTES	3-9
		3.3.1	Existing	g Conditions	3-9
			3.3.1.1	o e e e e e e e e e e e e e e e e e e e	
			3.3.1.2	Asbestos	3-9
			3.3.1.3	Radon	3-10
	3.4	SAFET	Y AND O	CCUPATIONAL HEALTH	3-11
		3.4.1	Definiti	ion of Resource	3-11
		3.4.2	Existing	g Conditions	3-11
			3.4.2.1	_	
			3.4.2.2	Occupational Health	
4	EN	VIRON	IMENT A	AL CONSEQUENCES	4-1
	4.1	Air Q	UALITY		4-2
		4.2.1	Approa	ach to Analysis	4-2
		4.2.2		S	
			4.2.2.1	Proposed Action	4-3
			4.2.2.2	Alternative 1: No LEED® Elements	4-6
			4.2.2.3	Alternative 2: No-Action Alternative	4-6
	4.2	GEOL	ogical R	Resources	4-7
		4.2.1	Approa	ach to Analysis	4-7
		4.2.2		S	
			-	Proposed Action	
			4.2.2.2	•	
			4.2.2.3	Alternative 2: No-Action Alternative	4-8
	4.3	HAZA	RDOUS N	AATERIALS AND WASTES	4-10
		4.3.1	Approa	ach to Analysis	4-10
		4.3.2	Impact	S	4-10
			-	Proposed Action	
			4.3.2.2	Alternative 1: No LEED® Elements	4-11
			4.3.2.3	Alternative 2: No-Action Alternative	4-12
	4.4	SAFET	Y AND O	CCUPATIONAL HEALTH	4-13
		4.4.1	Approa	ach to Analysis	4-13
		4.4.2		S	
				Proposed Action	
			4.4.2.2	-	
			4.4.2.3	Alternative 2: No-Action Alternative	4-14
5	CU	MULA	TIVE IM	MPACTS	5-1
	5.1	Off-E	SASE ACT	IVITIES	5-1
	5.2	ON-B	ASE ACTI	VITIES	5-3

CONTENTS (Continued)

Νι	<u>UMBER</u> <u>TITLE</u>	<u>Page</u>
6	SUMMARY OF FINDINGS	6-1
7	SPECIAL PROCEDURES	7 - 1
8	REFERENCES	8-1
9	LIST OF PREPARERS	9-1
	APPENDICES	
A B	IICEP Correspondence Air Emission Factors and Assumptions	
	LIST OF FIGURES	
Νι	UMBER TITLE	PAGE
1-1 1-2 2-1	2 Buckley AFB	1-5
	LIST OF TABLES	
Νι	UMBER TITLE	PAGE
3-1 3-2 4-1 5-1	Buckley AFB Mobile and Stationary Source Air Emissions In Projected Combustion Emissions for Construction and Ope Activities (total tons)	nventory3-5 rational 4-5

SECTION 1 PURPOSE AND NEED FOR ACTION

1.1 Introduction

1 2

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- 4 This supplement is prepared in accordance with regulations issued by the
- 5 Council on Environmental Quality (CEQ), 32 Code of Federal Regulations (CFR)
- 6 Part 989, Environmental Impact Analysis. In accordance with CEQ Regulations for
- 7 Implementing the Procedural Provisions of the National Environmental Policy
- 8 Act (NEPA) (40 CFR Parts 1500-1508, Section 1502.13), this section specifies the
- 9 purpose and need for the proposed Additions and Alterations (ADAL) to the
- 10 Fitness Center Complex at Buckley Air Force Base (AFB), Colorado.

11 **1.2** BACKGROUND

- 12 The U.S. Air Force (USAF) prepared and published an Environmental Assessment
- 13 for Buckley Air Force Base Military Construction, Buckley Air Force Base, Colorado in
- November 2001; an accompanying Finding of No Significant Impact (FONSI)
- was signed on 15 November 2001. A component project evaluated within the
- 16 Environmental Assessment (EA) was construction of a Physical Fitness Center.
- 17 At that time, existing fitness facilities at Buckley AFB were dispersed among
- three separate buildings and were considered inadequate to meet then-current
- and projected training and fitness requirements. The new fitness center was
- 20 designed at approximately 54,500 square feet (sf); its construction was completed
- in 2004 and it is in use today.
- 22 Since publication of the EA and signing of the associated FONSI in November
- 23 2001, the USAF has updated its Fitness Facilities Design Guide (*Air Force Services*
- 24 Facilities Design Guide: Fitness Centers [USAF 2005]) to reflect its "Fit for Fight"
- 25 program requirements. Per the Fitness Facilities Design Guide, the USAF Fitness
- 26 Facility requirement is to "facilitate the readiness, fitness, and morale of Air
- 27 Force members by providing effective, efficient, and pleasant spaces for
- 28 individual and group exercise, unit physical training (PT), team and individual
- 29 sports, testing, training/education, and necessary support." Based on Fitness
- 30 Facility Design Guide requirements, the following functions at Buckley AFB's

- 1 existing Fitness Center and component Health and Wellness Center (HAWC)
- 2 have been assessed:

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- Fitness Equipment Spaces
 - Unit PT and Group Exercise
- Fitness Testing
- Fitness Training
- Team and Individual Sports (intramural, extramural, varsity)
- Administrative Functions
- Support Function
- Health and Wellness.
- 11 Based on the evaluation of these functions, it has been determined that the
- 12 Fitness Center is deficient primarily in Group Exercise as well as Locker Rooms
- and Equipment Storage space. Each of these functions is a core area required for
- adequate operation of the facility within the guidelines of the "Fit to Fight"
- 15 Program.

16 1.3 PURPOSE AND NEED FOR PROPOSED ACTION

- 17 Purpose. The purpose of the proposed Fitness Center Complex ADAL is to
- 18 correct the existing Fitness Center's programmatic deficiencies and achieve
- 19 compliance with the USAF Fitness Facilities Design Guide criteria through
- 20 appropriate facility expansion. An Aquatics Center/Lap Pool is identified as an
- 21 enhanced element in the USAF Fitness Facilities Design Guide criteria and is,
- 22 therefore, a functional component of the "Fit to Fight" Program. Functional
- 23 amenities, such as the Aquatics Center/Lap Pool, are required to facilitate
- 24 adequate and extended usage of the existing Fitness Center.
- Need. The *need* for the proposed Fitness Center Complex ADAL is that physical
- 26 conditioning and recreation programs, specifically Unit Training/Group
- 27 Exercise, requisite to the "Fit to Fight" Program, would continue to be limited
- due to space restrictions if the action is not implemented. Inadequate spatial and
- 29 programmatic demands adversely affect the morale, well being, and retention
- 30 rate of assigned military personnel. Deficiencies in these core areas would
- 31 continue to complicate the facilitation of readiness and fitness of military
- members. Physical conditioning and recreational programs related to the indoor

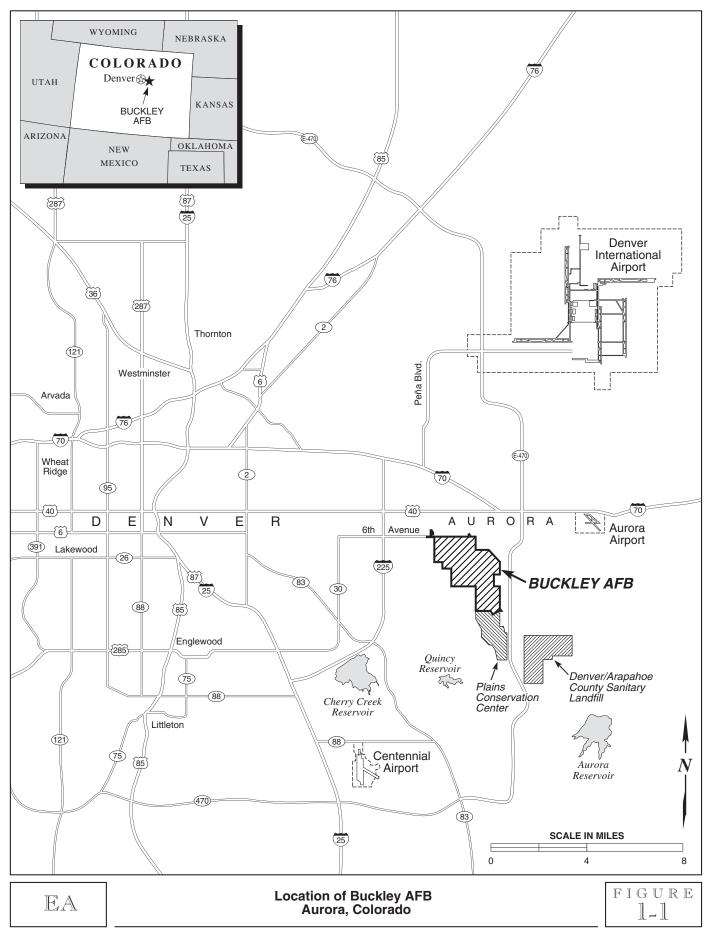
- 1 Aquatics Center/Lap Pool would continue to be curtailed by the current
- 2 situation at the Fitness Center. Although the existing conditions do not
- adversely or directly affect mission capability, the new indoor Aquatics
- 4 Center/Lap Pool would enhance the "Fit to Fight" Program and facilitate
- 5 increased productivity. (Upon completion, the facilities could be used by other,
- 6 non-Air Force components on an "as available" basis. Buckley AFB has tenants
- 7 from the Army, Navy, Marines, and Air National Guard who have annual
- 8 aquatic training requirements; however, the scope of the proposed project is
- 9 based on Air Force requirements.)

10 1.4 LOCATION AND DESCRIPTION OF BUCKLEY AFB

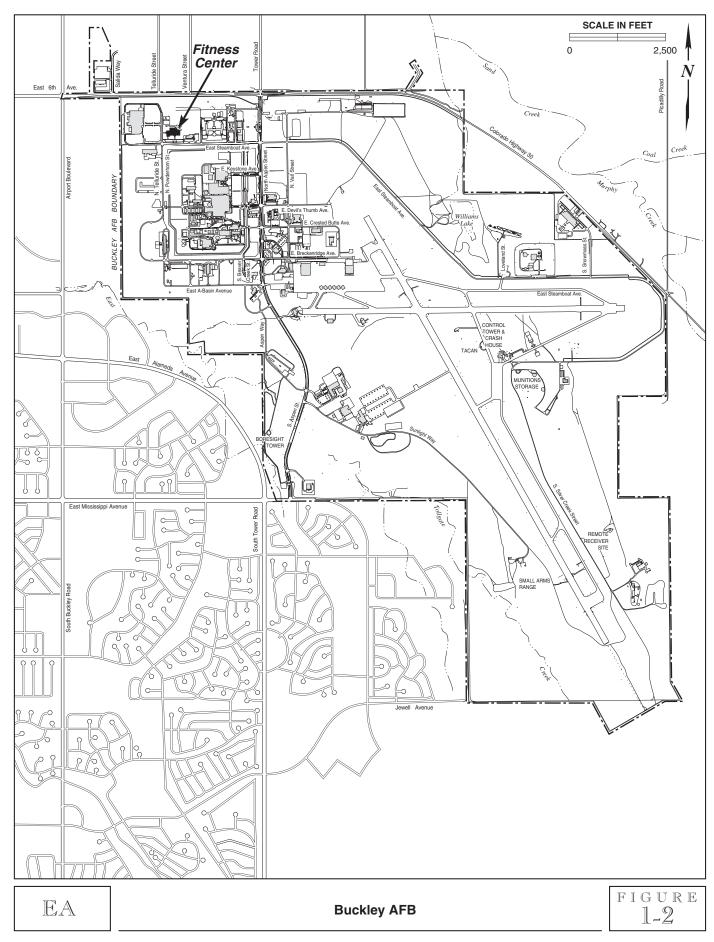
- 11 Buckley AFB, abutting the eastern limits of the City of Aurora, is located in
- 12 Arapahoe County, Colorado, approximately 5 miles east of Denver and
- approximately 10 miles southwest of Denver International Airport (Figure 1-1).
- 14 The Fitness Center Complex is located in the northwest quadrant of the base and
- 15 is set among other facilities providing community and related services to
- personnel at the base (Figure 1-2).
- Buckley AFB currently directly and indirectly supports approximately 92,039
- people (including active duty, retirees, dependents, etc.) throughout the Front
- 19 Range community. This includes 3,934 active duty members from every service,
- 20 3,380 National Guard personnel and Reservists, 4,254 civilians, 2,671 contractors,
- 21 approximately 37,800 retirees and dependents, and approximately 40,000
- veterans. Buckley AFB is home to the 460th Space Wing and more than 37 other
- 23 units representing every branch of service and components: Active Duty,
- 24 National Guard, and Reserve.

25 **1.4.1 The 460th Space Wing**

- 26 The 460th Space Wing is the current host for Buckley AFB. The mission of the
- 27 460th Space Wing is to deliver global infrared surveillance, tracking, and missile
- 28 warning for theater and homeland defense and provide combatant commanders
- 29 with expeditionary warrior Airmen.



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- 1 The 460th Operations Group provides missile warning, missile defense, technical
- 2 intelligence, satellite command and control, battle-space characterization, and
- 3 robust communications. The group's team of space professionals operates the
- 4 Defense Support Program satellite, which provides continuous global
- 5 surveillance, tracking and targeting.
- 6 The 460th Mission Support Group provides trained personnel to support the Air
- 7 and Space Expeditionary Forces and Homeland Defense. The group is
- 8 responsible for force protection, quality of life, human resources, contracting,
- 9 logistics, base infrastructure, and environmental stewardship support to the
- 460th Space Wing, its customers and the base operational missions.
- 11 The 460th Medical Group supports military readiness to the Air Expeditionary
- 12 Forces and Homeland Defense missions by ensuring base personnel are
- medically qualified for deployments and providing health care, life skills
- support, family advocacy, aerospace medicine, public health, bioenvironmental
- engineering, optometry, ancillary services, health and wellness services, and
- 16 dental care.
- 17 In addition to the 460th Space Wing, several major tenant organizations are
- located at Buckley AFB and would benefit from having access to an expanded
- 19 Fitness Center Complex for physical fitness and other training activities. These
- 20 major tenant organizations include:
- Colorado Air National Guard (COANG)
- Aerospace Data Facility Colorado
- 566th Intelligence Squadron
- Joint Force Headquarters Colorado (JFHQ-CO)
- 140th Wing (COANG)
- 743rd Military Intelligence Battalion
- Army Aviation Support Facility (AASF)
- Marine Air Control Squadron 23, Marine Air Control Group 48, 4th
 Marine Aircraft Wing
- Quebec Battery, 5th Battalion, 14th Marines, 4th Marine Division
- Company A, Marine Cryptologic Support Battalion
- Bravo Company, Intelligence Support Battalion, Marine Forces Reserve
- Headquarters, 169th Field Artillery Brigade

- US Coast Guard Cryptologic Unit Colorado
- Navy Operational Support Center (NOSC)
 - Naval Information Operations Command (NIOC)

4 1.5 SUMMARY OF ENVIRONMENTAL STUDY REQUIREMENTS

- 5 The Environmental Impact Analysis Process (EIAP) is the process by which Federal
- 6 agencies facilitate consideration of environmental regulations and through which
- 7 the public and agencies have an opportunity to make known their concerns
- 8 about federally proposed or funded activities. The primary legislation affecting
- 9 these agencies' decision-making process is the NEPA of 1969. This act and other
- 10 facets of the EIAP are described below.

- 11 In accordance with NEPA, Federal agencies are required to integrate
- 12 environmental values into their decision-making process by considering the
- environmental impacts of their proposed actions and reasonable alternatives to
- 14 those actions. The intent of NEPA is to protect, restore, or enhance the
- 15 environment through well-informed Federal decisions. The CEQ was
- 16 established under NEPA to implement and oversee Federal policy in this
- 17 process. The CEQ subsequently issued *Regulations for Implementing the Procedural*
- 18 Provisions of the National Environmental Policy Act (40 CFR § 1500-1508, 32 CFR
- 19 part 989). These regulations specify that an EA be prepared to:
- briefly provide sufficient analysis and evidence for determining whether to prepare and Environmental Impact Statement (EIS) or a finding of no
- 22 significant impact (FONSI);
- aid in an agency's compliance with NEPA when no EIS is necessary; and
- facilitate preparation of an EIS when one is necessary.
- 25 To comply with NEPA and other pertinent environmental requirements, such as
- 26 the Endangered Species Act and Clean Air Act, and to assess impacts on the
- 27 environment, the decision-making process includes a study of environmental
- issues related to the ADAL at the Fitness Center Complex at Buckley AFB.

1 **1.6** Interagency and Intergovernmental Coordination for Environmental Planning (IICEP)

- 3 Interagency and Intergovernmental Coordination for Environmental Planning
- 4 (IICEP) is a federally mandated process for informing and coordinating with
- 5 other governmental agencies regarding proposed actions. As detailed in 40 CFR
- 6 § 1501.4(b), CEQ regulations require intergovernmental notifications prior to
- 7 making any detailed statement of environmental impacts. Through the IICEP
- 8 process, the Air Force will notify relevant Federal, state, and local agencies and
- 9 allow them sufficient time to make known their environmental concerns specific
- to a proposed action. Comments and concerns submitted by these agencies
- during the IICEP process are subsequently incorporated into the analysis of
- 12 potential environmental impacts conducted as part of the EA.

13 1.7 Scope of the Environmental Assessment

- 14 This EA supplements the Environmental Assessment for Buckley Air Force Base
- 15 Military Construction, Buckley Air Force Base, Colorado (2001) since:
 - proposed ADAL to the Fitness Center Complex (as described in Section 2, *Description of Proposed Action and Alternatives*) were not evaluated in the original EA
 - the extent of ground disturbance (namely construction-related excavation) would be greater under these proposed actions than those evaluated in the original EA
- environmental resources unaffected by the original proposed Fitness
 Center construction have the potential to be affected by implementation of
 the ADAL proposed.
- 25 As a supplement to the Environmental Assessment for Buckley Air Force Base
- 26 Military Construction, Buckley Air Force Base, Colorado (2001), this EA considers
- 27 additions to the Proposed Action and evaluates potential environmental impacts
- 28 of those project enhancement to those resources that would likely be affected by
- 29 implementation of the Proposed Action or its alternatives. Further, where
- 30 existing environmental conditions have changed (e.g., change in status of special
- 31 species), this EA updates those analyses. In this case, this EA evaluates the
- 32 following environmental resources:

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- 4 Air Quality
- Geological Resources
- Hazardous Materials and Wastes
- Safety and Occupational Health
- 5 As such—and per NEPA—those environmental resources that are anticipated to
- 6 experience either no or negligible environmental impact under implementation
- 7 of the Proposed Action or its alternatives, or those whose environmental
- 8 conditions remain unchanged from the analysis presented in the *Environmental*
- 9 Assessment for Buckley Air Force Base Military Construction, Buckley Air Force Base,
- 10 Colorado (2001) are not examined in detail in this supplement. These
- 11 environmental resources include:
- Biological Resources
- 13 Land Use
- Water Resources (including Wetlands and Floodplains)
- Cultural Resources
- 16 Noise
- 17 Utilities
- Transportation and Circulation
- Airspace Management
- Socioeconomics
- Environmental Justice
- Visual Resources
- 23 With respect to water resources which were analyzed in detail in the
- 24 Environmental Assessment for Buckley Air Force Base Military Construction, Buckley
- 25 Air Force Base, Colorado (2001), further analysis has been excluded from this
- 26 document because the Proposed Action is expected to result in negligible
- 27 impacts and comply with U.S. Environmental Protection Agency stormwater
- 28 requirements which have been updated since 2001. The General Permit for
- 29 Stormwater Discharges from Construction Activities (Construction General
- Permit) Program is applicable to projects that disturb more than 1 acre and is
- intended to prevent pollutants on construction sites from being transported off
- 32 site by stormwater runoff. In accordance with the Construction General Permit
- Program, a Notice of Intent would be obtained for the Proposed Action and a
- 34 site-specific Storm Water Pollution Prevention Plan, including sediment and

1 2	erosion control measure construction activities.	es, would	be	developed	and	implemented	for

SECTION 2

PROPOSED ACTION AND ALTERNATIVES

3 **2.1 Introduction**

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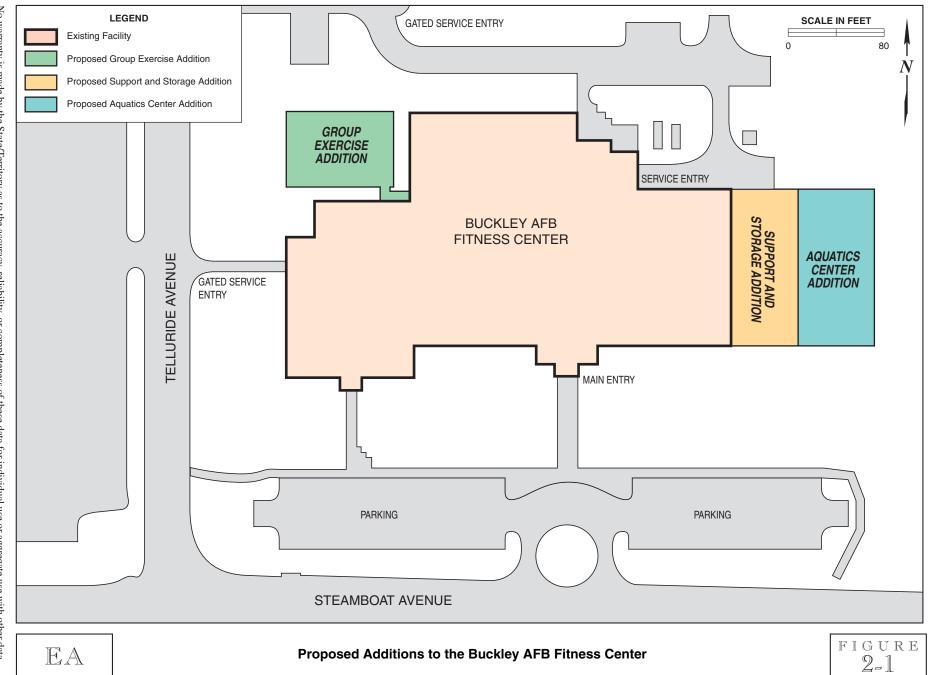
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- 4 The USAF proposes to construct additions to and alterations within the existing
- 5 Fitness Center Complex at Buckley AFB in order to correct the facility's
- 6 programmatic deficiencies and to achieve compliance with the USAF Fitness
- 7 Facilities Design Guide (2005) criteria. This section describes details related to
- 8 the Proposed Action and the No-Action Alternative.

9 **2.2 Proposed Action**

- In accordance with the USAF Fitness Facilities Design Guide, the USAF proposes
- to construct and maintain the following enhancements to the Fitness Center
- 12 Complex (Figure 2-1):
 - a two-story addition with a 5,000-square foot (sf) footprint (10,000 sf total) to the northwest corner of the Fitness Center to include Group Exercise spaces, public toilets, stairs, elevator, and storage spaces.
 - a two-story addition with a 5,000-sf footprint (10,000 sf total) to the eastern side of the Fitness Center for lockers, storage, and support space; the second story would extend above the existing men's locker area only.
 - an Aquatics Center with Lap Pool and associated infrastructure (with an open ceiling height of two-stories) totaling 12,497 sf. The Lap Pool would be enclosed, securable, directly accessible from the locker rooms utilizing the shower areas as wet transitions, and include ample storage for equipment. The Aquatics Center/Lap Pool would be constructed using slip-resistant decking, moisture-resistant finishes, movable starting block mounts, lifeguard stations, and handicap access lift. The Lap Pool would have appropriate utility support for time clock, public address system, scorer's table, and humidity control. The pool would meet competition requirements with eight lanes and would be adequately sized to accommodate water aerobics. The Lap Pool would be cleaned and maintained to meet applicable public health standards and use and storage of chemicals associated with cleaning and maintenance would comply with all appropriate regulations.



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1 2.2.1 Design and Construction

- 2 Design and construction of the Fitness Center Complex ADAL would
- 3 incorporate sustainable principles (per Executive Order 13423, Strengthening
- 4 Federal Environmental, Energy, and Transportation Management, 24 January 2007),
- 5 would be Leadership in Energy and Environmental Design- (LEED®-) certifiable,
- 6 and would include:
- Required demolition
- Site preparation
- Reinforced concrete slab and foundation
- Steel structure
- Masonry and metal panel exterior
- Standing seam metal roof system
- Fire protection
- Heating, ventilation, and air conditioning (HVAC)
- Electrical and plumbing systems
- Utility connections
- 17 All construction would be consistent with the base's Architectural Guidelines
- and Facilities Excellence Plan; further, construction would comply with
- 19 applicable codes and laws, and Department of Defense (DoD)
- 20 Antiterrorism/Force Protection requirements.
- 21 Construction activities would last approximately 18 months and are anticipated
- 22 to result in the disturbance of approximately 50,000 sf for site preparation,
- 23 grading, and staging activities. Construction equipment would be brought
- onsite and would remain onsite for the duration of their use. Best management
- 25 practices (BMPs) to minimize environmental impacts (e.g., soil stockpiling, use of
- silt berms/fences, watering of exposed soils), preparation of management plans
- 27 (e.g., Stormwater Pollution Prevention Plan, Erosion Control Plan, and Soils
- 28 Management Plan), and worker training programs would be required and
- 29 implemented during construction. Upon completion, all disturbed areas not
- 30 supporting new facilities would be revegetated.

2.2.2 Operation and Maintenance

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- 2 Long-term operation and maintenance of the additions to the Fitness Center
- 3 Complex are not expected to generate any substantial amounts of additional
- 4 traffic, parking requirements, or employment; approximately the same number
- of Fitness Center Complex users would frequent the facility; however, the users
- 6 would have increased fitness options with the addition of the Aquatics Center
- 7 and more space would be available to better accommodate existing activities and
- 8 needs. A negligible increase in employment associated with Aquatics Center
- 9 staff (e.g., lifeguards, pool manager, and pool/equipment maintenance
- amounting to less than 5 full-time equivalent employees) is expected.

11 **2.3** ALTERNATIVE 1: NO LEED ELEMENTS

- 12 Additions and alterations to the Fitness Center Complex could be implemented
- without consideration or inclusion of LEED-certifiable elements. While such an
- 14 approach could accelerate the construction timeline and reduce initial project-
- related capital outlay, it would be noncompliant with established policies (e.g.,
- 16 Executive Order 13423, Strengthening Federal Environmental, Energy, and
- 17 Transportation Management) and could ultimately result in increased maintenance
- and operational requirements.

19 **2.4** ALTERNATIVE **2:** NO-ACTION ALTERNATIVE

- 20 Under the No-Action Alternative, the USAF would not implement the Proposed
- 21 Action and the Fitness Center Complex would remain in operation under its
- 22 existing configuration and capacity. If the No-Action Alternative were selected,
- 23 the physical conditioning and recreation programs, specifically Unit
- 24 Training/Group Exercise, requisite to the "Fit to Fight" Program, would
- 25 continue to be limited due to space restrictions. Inadequate spatial and
- 26 programmatic demands adversely affect the morale, wellbeing, and retention
- 27 rate of assigned military personnel. Deficiencies in these core areas would
- 28 continue to complicate the facilitation of readiness and fitness of military
- 29 members. Physical conditioning and recreational programs related to the indoor
- 30 Aquatics Center/Lap Pool would continue to be curtailed by the current
- 31 situation at the Fitness Center.

SECTION 3
AFFECTED ENVIRONMENT

- 3 This section describes relevant existing environmental conditions for resources
- 4 potentially affected by the Proposed Action and identified alternatives. In
- 5 compliance with guidelines established by the National Environmental Policy
- 6 Act (NEPA), Council on Environmental Quality (CEQ) regulations, and Title 32,
- 7 Code of Federal Regulations (CFR) Part 989 (32 CFR 989), Environmental Impact
- 8 Analysis Process, the description of the affected environment focuses on only
- 9 those aspects potentially subject to impacts.
- 10 The U.S. Air Force (USAF) prepared and published an Environmental Assessment
- 11 for Buckley Air Force Base Military Construction, Buckley Air Force Base, Colorado in
- November 2001; an accompanying Finding of No Significant Impact (FONSI)
- was signed on 15 November 2001. As a supplement to the Environmental
- 14 Assessment for Buckley Air Force Base Military Construction, Buckley Air Force Base,
- 15 Colorado (2001), this Environmental Assessment (EA) considers proposed
- Additions and Alterations (ADAL) to the Fitness Center Complex at Buckley Air
- 17 Force Base (AFB) and evaluates potential environmental impacts of project
- 18 enhancement to those resources. This EA provides a description of
- 19 environmental conditions for the following environmental resources that would
- 20 likely be affected by implementation of the Proposed Action or its alternatives:
- Air Quality

- Geological Resources
- Hazardous Materials and Wastes
- Safety and Occupational Health
- 25 Environmental resources that are anticipated to experience either no or negligible
- 26 environmental impact under implementation of the Proposed Action or its
- 27 alternatives, or those whose environmental conditions remain unchanged from
- 28 the analysis presented in the Environmental Assessment for Buckley Air Force Base
- 29 Military Construction, Buckley Air Force Base, Colorado (2001) are not examined in
- 30 detail in this EA. These environmental resources include:
- Biological Resources

- Land Use
- Water Resources (including Wetlands and Floodplains)
- Cultural Resources
- 4 Noise
- Utilities
- Transportation and Circulation
- Airspace Management
- Socioeconomics
- Environmental Justice
- Visual Resources

11 **3.1 AIR QUALITY**

- 12 This section describes air quality considerations and conditions in the area
- around Buckley AFB. The discussion addresses air quality standards and
- 14 describes current air quality conditions in the region.

15 **3.1.1 Definition of Resource**

- Air quality is affected by stationary sources (e.g., industrial development) and
- mobile sources (e.g., motor vehicles). Air quality at a given location is a function
- of several factors including the quantity and type of pollutants emitted locally
- 19 and regionally, and the dispersion rates of pollutants in the region. Primary
- 20 factors affecting pollutant dispersion are wind speed and direction, atmospheric
- stability, temperature, the presence or absence of inversions, and topography.

22 3.1.1.1 Criteria Pollutants

- 23 Air quality in a given location is determined by the concentration of various
- 24 pollutants in the atmosphere. National Ambient Air Quality Standards
- 25 (NAAQS) are established by the U.S. Environmental Protection Agency (USEPA)
- for criteria pollutants, including: ozone (O_3) , carbon monoxide (CO), nitrogen
- 27 dioxide (NO₂), sulfur dioxide (SO₂), particulate matter equal to or less than ten
- 28 microns in diameter (PM_{10}) and 2.5 microns in diameter ($PM_{2.5}$), and lead (Pb).
- 29 NAAQS represent maximum levels of background pollution that are considered
- safe, with an adequate margin of safety, to protect public health and welfare.

1 3.1.2 Existing Conditions

2 3.1.2.1 Climate

- 3 Average temperatures at Buckley AFB generally range from approximately 29
- 4 degrees Fahrenheit (°F) in the winter months to approximately 70 °F in the
- 5 summer months with an average annual temperature of 49 °F. Average annual
- 6 rainfall at Buckley AFB is 14.34 inches. More rainfall occurs in the spring
- 7 months, with a peak monthly average of 2.44 inches in May; the lowest monthly
- 8 average rainfall of 0.38 inches occurs in February (HAMweather 2009). Snow
- 9 season begins in the fall and extends through spring; the average annual
- snowfall at the Denver Airport is 59.6 inches, with a peak monthly average of
- 12.6 inches in March (Western Regional Climate Center [WRCC] 2009a).
- Buckley AFB is located in a fairly breezy area. For each month of the year, the
- average wind speed is at least 7.6 miles per hour (mph) and the annual average
- wind speed is 8.4 mph. Spring tends to bring stronger winds; the windiest
- months, March and April, exhibit an average speed of 9.7 mph. The prevailing
- wind direction is from the south throughout the year. However, local
- 17 topography and the passage of storm fronts can greatly influence wind speed
- and direction on a short-term basis (WRCC 2009b, 2009c).

19 3.1.2.2 Local Air Quality

- 20 Buckley AFB is located in Arapahoe County, Colorado, within the Metropolitan
- 21 Denver Air Quality Control Region (AQCR). The Region of Influence (ROI) for
- 22 this resource is the entire Denver AQCR. A geographic area with air quality that
- is cleaner than the primary standard is called an "attainment" area; areas that do
- 24 not meet the primary standard are called "nonattainment" areas. Table 3-1
- 25 summarizes the attainment status for the Denver AQCR.

26 3.1.2.3 Emissions at Buckley AFB

- 27 Buckley AFB operates under Title V Operating Permit 95OPAR118 that regulates
- 28 air emissions from stationary sources. Buckley AFB is a major source of criteria
- 29 pollutants under the Title V program because it has the potential to emit more

1 Table 3-1. Denver AQCR Designation for Criteria Pollutants

National Ambient Air Quality Standard Criteria Pollutant	Designation
Carbon monoxide (CO)	Attainment/Maintenance
Nitrogen dioxide (NO ₂)	Attainment
8-hour ozone (O_3) (as measured by precursors nitrogen oxides (NO_x) and volatile organic compounds (VOC)	Non-attainment
Particulate matter with aerodynamic diameter of 10 micrometers or less (PM_{10})	Attainment/Maintenance
Particulate matter with aerodynamic diameter of 2.5 micrometers or less $(PM_{2.5})$	Attainment
Sulfur (measured as sulfur dioxide, SO ₂)	Attainment
Lead (Pb)	Attainment

- 2 Source: Colorado Air Quality Control Commission [CAQCC], 2005a, 2005b, 2005c, and 2007.
- than 100 tons of the criteria pollutants CO and nitrogen oxides (NO_x). Buckley
- 4 AFB is a minor source of CO, SO₂, volatile organic compounds (VOCs), and PM₁₀
- 5 under the Prevention of Significant Deterioration (PSD) provisions, with a
- 6 potential to emit of less than 250 tons per year (tpy) of these pollutants. Buckley
- 7 AFB is a PSD synthetic minor source of NO_x because the base accepted permit
- 8 limits that establish the potential to emit for this pollutant at less than 250 tons
- 9 per year.
- Mobile sources are not regulated under the Clean Air Act, Title V operating
- 11 permit, or the Colorado operating permit program, but are considerable
- 12 components of total base air emissions. These emissions, therefore, are
- periodically inventoried as part of Buckley AFB's air quality management
- program. Emissions from mobile sources include CO, NO_x, Pb, sulfur oxides
- (SO_x) , PM_{10} , and VOCs. In addition, motorized Air Force vehicles and portable
- 16 equipment are considered mobile sources, including equipment operated and
- 17 refueled under vehicle inspection and maintenance provisions.
- Buckley AFB currently emits hazardous air pollutants (HAP) during the course
- of base activities such as storing fuel, using paints, and running generators.
- 20 However, Buckley AFB is not a major source of HAP. These emissions are
- 21 estimated annually in the Buckley AFB Air Emission Inventory. The air
- 22 emissions summary for mobile and stationary sources at Buckley AFB is
- 23 presented in Table 3-2.

Table 3-2. Buckley AFB Mobile and Stationary Source Air Emissions Inventory

Pollutant Emission Sources	CO (tpy)	SO _x (tpy)	NO _x (tpy)	VOC (tpy)	PM ₁₀ (tpy)	Pb (tpy)	HAP (tpy)
Buckley AFB 2008 Point and Fugitive Stationary Source Emissions ¹	19.13	0.68	39.82	22.07	5.71	0.0	2.27
Buckley AFB 2007 Mobile Source Emissions ²	290.20	56.87	7.58	8.02	2.1	81.25	n/a

^{3 &}lt;sup>1</sup> Source: Buckley AFB 2009a.

- 7 Buckley AFB also uses Class I and Class II Ozone-Depleting Substances (ODS).
- 8 Class I ODS are currently used for fire suppression. Class II ODS are used as a
- 9 refrigerant in air conditioners. The current policy at Buckley AFB is to prohibit
- the use of Class I or Class II ODS for new construction projects.

² Source: Buckley AFB 2009b.

Note: Emissions from construction projects and driving on unpaved roads not included since these are not

⁶ directly related to "driving" vehicles.

3.2 GEOLOGICAL RESOURCES

1

2 **3.2.1** Definition of Resource

- Geological resources consist of surface and subsurface materials and their 3 properties. Principal geologic factors affecting the ability to support structural 4 5 development are seismic properties (i.e., potential for subsurface shifting, faulting, or crustal disturbance), soil stability, and topography. The term soil, in 6 7 general, refers to unconsolidated materials overlying bedrock or other parent Soil structure, elasticity, strength, shrink-swell potential, and material. 8 erodibility all determine the ability for the ground to support man-made 9 10 structures. Soils typically are described in terms of their complex type, slope, physical characteristics, and relative compatibility or constraining properties 11 with regard to particular construction activities and types of land use. 12 Topography is the change in elevation over the surface of a land area. An area's 13 topography is influenced by many factors, including human activity, underlying 14 15 geologic material, seismic activity, climatic conditions, and erosion. A discussion 16 of topography typically encompasses a description of surface elevations, slope, and distinct physiographic features (e.g., mountains) and their influence on 17 human activities. 18
- 19 3.2.2 Existing Conditions
- 20 3.2.2.1 Buckley AFB
- 21 Geology
- 22 Buckley AFB is located within the Denver Basin, a structural depression that is
- 23 300 miles long and 200 miles wide. The Denver Basin consists of geologic layers
- in excess of 13,000 feet thick that range in age from Late Pennsylvanian through
- 25 Quaternary. Five principal stratigraphic units are present within the Denver
- 26 Basin: Fox Hills Sandstone, Laramie Formation, Arapahoe Formation, Denver
- 27 Formation, and Dawson Arkose (Buckley AFB 2004). The basal (compact) unit of
- 28 the Denver Basin is the Pierre Shale that underlies the Fox Hills Sandstone
- 29 (Robson 1983). Surficial material consists of several layers of unconsolidated
- 30 alluvial gravels, sands, clays, and eolian material (i.e., material deposited as a

- 1 result of wind processes) that were deposited in response to glacial and
- 2 interglacial events (Buckley AFB 2004).
- 3 Coal reserves are present beneath the surface of Buckley AFB; however, these
- 4 reserves are economically non-recoverable due to their low quality and depth
- 5 beneath the surface. Although mineral reserves (i.e., sand and gravel) are
- 6 present in the area, economically desirable reserves do not exist on Buckley AFB
- 7 (Buckley AFB 2004). No other substantial mineral resources are present at
- 8 Buckley AFB.

9 <u>Topography</u>

- 10 Topography pertains to the general shape and arrangement of a land surface,
- including its height and the position of its natural and human-made features.
- Buckley AFB is west of the Great Plains within the western portion of the central
- 13 high plains of Colorado. The region is surrounded on three sides by higher
- 14 terrain areas including the Palmer Lake Divide to the south, the Rampart Range
- and Rocky Mountains to the west, and the Cheyenne Ridge to the north (Buckley
- AFB 2004). The topography of Buckley AFB comprises relatively flat land and
- 17 rolling upland. Elevations range from 5,650 feet in the southeastern corner to
- 5,500 feet in the northwestern corner of the installation (Buckley AFB 2004).

19 Soils

- 20 The major soil-mapping units present on Buckley AFB include the Fondis-Weld,
- 21 Alluvial Land-Nunn, and Renohill-Buick-Litle associations (U.S. Department of
- 22 Agriculture/Soil Conservation Service [USDA/SCS] 1971). Other areas on the
- 23 installation have been identified as gravel pits, rock outcrop complexes, sandy
- 24 alluvial land, and terrace escarpments (USDA/SCS 1971).
- 25 The Fondis-Weld association mapping unit, composed of the Fondis and Weld
- soil series, covers the most surface area at Buckley AFB. This association consists
- of deep loamy soils that formed mainly in silty material deposited by the wind
- 28 (loess). The Fondis soils are gently sloping (1 to 5 percent slope), well-drained,
- 29 fertile upland soils with a high water-holding capacity (0.25 inch per inch of soil)
- and moderately slow permeability (less than 0.63 inch per hour), and are

- susceptible to wind and water erosion. The Weld soil series consists of deep,
- 2 well-drained, level to gently sloping (0 to 3 percent slope) soils that occur mainly
- 3 in uplands. The Weld soils have a moderate rate of water intake and a high
- 4 available water-holding capacity (0.20 to 0.25 inch per inch of soil). The most
- 5 common soils in the Buckley AFB area are the Fondis silt loam and the Fondis-
- 6 Colby silt loam (USDA/SCS 1971). Fondis silt loam (1 to 3 percent slopes)
- 7 comprises the only soil type located at and within the vicinity of the Proposed
- 8 Action project site.

1 3.3 HAZARDOUS MATERIALS AND WASTES

- 2 Hazardous materials are defined as substances with strong physical properties of
- 3 ignitability, corrosivity, reactivity, or toxicity that may cause an increase in
- 4 mortality, a serious irreversible illness, incapacitating reversible illness, or pose a
- 5 substantial threat to human health or the environment. Hazardous wastes are
- 6 defined as any solid, liquid, contained gaseous, or semisolid waste, or any
- 7 combination of wastes that pose a substantial present or potential hazard to
- 8 human health or the environment.

9 3.3.1 Existing Conditions

10 3.3.1.1 Environmental Restoration Program

- 11 The Department of Defense (DoD) has developed the Environmental Restoration
- 12 Program (ERP) to facilitate thorough investigation and cleanup of contaminated
- 13 sites located at military installations. The ERP at Buckley AFB includes
- 14 Installation Restoration Program (IRP) Sites where hazardous wastes, substances
- or pollutants, radioactive wastes, or petroleum were released and Military
- 16 Munitions Response Program (MMRP) Sites where munitions and related
- 17 contamination were released at closed ranges. The Buckley AFB ERP includes
- 18 nine active IRP sites, two closed IRP sites, and nine MMRP sites (Buckley AFB
- 19 2009b). The Fitness Center Complex is not located within or adjacent to any IRP
- or MMRP sites (Buckley AFB 2008c).

21 3.3.1.2 Asbestos

- 22 Asbestos is a mineral fiber that was historically added to products to strengthen
- 23 them and provide heat insulation and fire resistance. Breathing high levels of
- 24 asbestos has been associated with some types of cancer. Many building products
- contained asbestos prior to the 1970s.
- 26 Air Force Instruction (AFI) 32-1052, Facility Asbestos Management, provides
- 27 direction for the management of asbestos-containing material (ACM) on USAF
- 28 installations. AFI 32-1052 outlines requirements for an asbestos management
- 29 plan and an asbestos operating plan. The objective of the asbestos management
- 30 plan is to document the status and condition of ACM within an installation. The

- asbestos operating plan provides direction for conducting asbestos-related work
- 2 within the installation.
- 3 An "asbestos area" has been identified in the northwest portion of Buckley AFB.
- Within this area, ACM is present within the soil to a depth of approximately 2
- 5 feet. The ACM originated from demolition debris (i.e., concrete, flooring, tile,
- 6 siding, roofing material, pipe insulation, and other building materials) that was
- 7 left in place following the demolition of a World War II-era hospital/dormitory
- 8 complex. The demolition date is unknown; however, based on review of aerial
- 9 photographs, the complex was demolished prior to 1985. Prior to construction of
- the Base Exchange facility and Fitness Center Complex, multiple investigations,
- beginning in 1999, were performed to determine the presence of ACM in surface
- and shallow subsurface demolition debris (U.S. Army Corps of Engineers 2003).
- In September 2003, the Colorado Department of Public Health and Environment
- 14 (CDPHE) issued Buckley AFB Compliance Order #03-09-30-01 for previous
- violations related to the handling and storage of ACM during construction
- activities in this area. As a requirement of the Compliance Order, Buckley AFB
- 17 submitted an Asbestos Management Plan which identifies procedures to be
- implemented when any asbestos contamination is encountered at the base.
- 19 The Fitness Center Complex lies within this asbestos area. Based on soil samples
- 20 collected within the proposed footprint of the Fitness Center Complex ADAL,
- 21 asbestos is present in the soil in trace amounts (less than 0.10 percent). Some
- samples collected within approximately 50 feet of the Fitness Center Complex
- 23 ADAL resulted in higher quantities of asbestos (0.10 to 4.60 percent) (U.S. Army
- 24 Corps of Engineers 2003).
- 25 3.3.1.3 Radon
- 26 Radon is a colorless, odorless radioactive gas that results from the natural decay
- of uranium. Radon is known to cause cancer. Arapahoe County, Colorado is
- 28 mapped as Zone 1 high radon potential (probable indoor radon average greater
- 29 than 4 picoCuries of radon per liter of air (CDPHE 2009). Radon-resistant
- 30 construction techniques can be used to prevent radon entry into buildings.

1 3.4 SAFETY AND OCCUPATIONAL HEALTH

2 3.4.1 Definition of Resource

- 3 The primary safety issue affecting military facilities is the consideration of
- 4 Antiterrorism/Force Protection (AT/FP) requirements. Requirements include
- 5 mandated setbacks of parking areas from buildings, increased security measures
- 6 such as barricades at military facility entrances and exits, and AT/FP-compliant
- 7 perimeter fences. Requirements also include mandates regarding emergency
- 8 notification systems and procedures. The *United States Air Force Installation Force*
- 9 Protection Guide contains information on installation planning, engineering
- design, and construction techniques that can preclude or minimize the effects of
- 11 terrorist attacks upon existing and future facilities. It addresses the
- 12 comprehensive planning process, facility site design, and building systems
- design. Additional criteria are available in *Unified Facilities Criteria* (UFC) 4-010-
- 14 01, DoD Minimum Antiterrorism Standards for Buildings.
- 15 Use of and exposure to hazardous chemicals (e.g., those that might be used in a
- swimming pool environment) are regulated by AFI 91-301, Air Force Occupational
- 17 and Environmental Safety, Fire Protection, and Health (AFOSH) Program.
- 18 Other safety concerns at Buckley AFB are:
- Explosives Safety Zones (quantity-distance [QD] arcs) associated with munitions storage
- Clear Zones and Accident Potential Zones associated with the airfield.
- 22 The proposed Fitness Center Complex ADAL is not located within or in the
- vicinity of any QD arcs, Clear Zones, or Accident Potential Zones; therefore,
- these concerns are not discussed further.

25 3.4.2 Existing Conditions

- 26 3.4.2.1 Antiterrorism/Force Protection
- 27 Buckley AFB is bound by a secure perimeter fence and access on-base is
- 28 provided through only two (2) security-controlled entrance gates. The Fitness

- 1 Center Complex is currently in compliance with UFC 4-010-01 DoD Minimum
- 2 Antiterrorism Standards for Buildings that require minimum setbacks of various
- 3 distances, including:

4 5

- 82-foot (25-meter) standoff between unsecured parking and inhabited structures
- 33-foot (10-meter) object-free area with limited development around structures
- 8 At present, the Fitness Center Complex has adequate setbacks from the parking
- 9 lots located to the south of the facility, with an approximately 85-foot standoff to
- the south on the western end of the facility and an approximately 110-foot
- standoff to the south on the eastern end of the facility. The Fitness Center
- 12 Complex is also set back from Telluride Avenue, located to the west, by
- approximately 85 feet, and has gate service entry points to the north and west of
- 14 the facility. In addition, the Fitness Center Complex is surrounded by open,
- object-free areas and the closest developed structure is located approximately 145
- 16 feet to the east.

17 3.4.2.2 Occupational Health

- All contractors performing construction activities are responsible for following
- 19 ground safety and Occupational Safety and Health Administration (OSHA)
- 20 regulations and are required to implement construction activities in a manner
- 21 that does not pose any risk to workers or personnel. Industrial hygiene
- 22 programs address exposure to hazardous materials, use of personal protective
- 23 equipment, and use and availability of Material Safety Data Sheets. Industrial
- 24 hygiene is the responsibility of contractors, as applicable. Contractor
- 25 responsibilities are to review potentially hazardous workplaces; to monitor
- 26 exposure to workplace chemicals (e.g., asbestos, lead, hazardous material),
- 27 physical (e.g., noise propagation), and biological (e.g., infectious waste) agents; to
- 28 recommend and evaluate controls (e.g., ventilation, respirators) to ensure
- 29 personnel are properly protected or unexposed; and to ensure a medical
- 30 surveillance program is in place to perform occupational health physicals for
- 31 those workers engaged in hazardous waste work or subject to any accidental
- 32 chemical exposures.

- 1 The Fitness Center Complex lies within this asbestos area. Based on soil samples
- 2 collected within the proposed footprint of the Fitness Center Complex ADAL,
- asbestos is present in the soil in trace amounts (less than 0.10 percent). Some
- 4 samples collected within approximately 50 feet of the Fitness Center Complex
- 5 ADAL resulted in higher quantities of asbestos (0.10 to 4.60 percent) (U.S. Army
- 6 Corps of Engineers 2003).
- 7 The region of influence for potential occupational safety and health impacts is
- 8 the areas (including access roads) immediately surrounding the Fitness Center
- 9 Complex. AFI 91-301, Air Force Occupational and Environmental Safety, Fire
- 10 Protection, and Health (AFOSH) Program, establishes the Air Force guidelines,
- policy, and procedures to protect Air Force resources and military and civilian
- 12 personnel from occupational deaths, injuries, or illnesses. AFI 91-301
- implements the Department of Labor, OSHA standards and further prescribed
- 14 Air Force occupational and environmental safety, fire protection, and health
- 15 requirements. Both OSHA and AFI 91-301 standards apply to nonmilitary-
- 16 unique workplaces, operations, equipment, and systems. Some guidance
- 17 contained in the AFI 91-301 standards has been tailored to apply to a specific Air
- 18 Force operation; however, the safety principles involved are generally universal.
- 19 OSHA standards do not apply to military-unique workplaces (e.g., military
- 20 weapons, aircraft, marine vessels, missiles, ordnance, etc.), operations,
- 21 equipment, and systems. However, the OSHA standards apply insofar as is
- 22 possible, practicable, and consistent with the military requirements.

1 SECTION 4 2 ENVIRONMENTAL CONSEQUENCES

Environmental impacts which would result from implementation of the 3 Proposed Action at Buckley Air Force Base (AFB) by the U.S. Air Force (USAF) 4 are evaluated in this section. Analyses are presented by resource area, as 5 described in Section 3, Affected Environment. As a supplement to the 6 Environmental Assessment for Buckley Air Force Base Military Construction, Buckley 7 8 Air Force Base, Colorado (2001), this Environmental Assessment (EA) considers proposed Additions and Alterations (ADAL) to the Fitness Center Complex at 9 Buckley AFB and describes potential environmental impacts of project 10

enhancement to those resources. This EA provides an analysis of environmental

impacts for the following environmental resources that would likely be affected

- by implementation of the Proposed Action or its alternatives:
- Air Quality

- Geological Resources
- Hazardous Materials and Wastes
- Safety and Occupational Health
- 18 Environmental resources that are anticipated to experience either no or negligible
- 19 environmental impact under implementation of the Proposed Action or its
- 20 alternatives, or those whose environmental conditions remain unchanged from
- 21 the analysis presented in the *Environmental Assessment for Buckley Air Force Base*
- 22 Military Construction, Buckley Air Force Base, Colorado (2001) are not analyzed in
- 23 detail in this EA. These environmental resources include:
- Biological Resources
- Land Use
- Water Resources (including Wetlands and Floodplains)
- Cultural Resources
- 28 Noise
- Utilities
- Transportation and Circulation
- Airspace Management
- Socioeconomics

- Environmental Justice
- Visual Resources
- 3 The definitions for impact intensity thresholds used in this document are as
- 4 follows:
- *Negligible*. Impacts on the resource, although anticipated, would be difficult to observe and are not measurable.
- *Minor*. Impacts on the resources would be detectible upon close scrutiny or would result in small but measurable changes to the resource.
- *Moderate*. Impacts on the resource would be easily observed and measurable, but would be localized or short-term (equal to or less than 2 years).
- *Major*. Impacts on the resource would be easily observed and measurable, widespread, and long-term (more than 2 years).

14 **4.1 AIR QUALITY**

15 **4.2.1** Approach to Analysis

- 16 Air Force Instruction (AFI) 32-7040, Air Quality Compliance and Resource
- 17 Management, provides a framework for ensuring that USAF actions conform to
- appropriate implementation plans. Section 2.4 of AFI 32-7040, Conformity
- 19 Planning, ensures that such actions would conform to the applicable
- 20 implementation plan through the U.S. Environmental Protection Agency
- 21 (USEPA) General Conformity Rule. In the case of the Proposed Action,
- conformity with the Colorado State Implementation Plan (SIP) would be required. Section 2.5, National Environmental Policy Act (NEPA) and
- required. Section 2.5, National Environmental Policy Act (NEPA) and
- Environmental Impact Analysis Process Planning, outlines the requirements under NEPA for analysis of air quality impacts with respect to the Prevention of
- 26 Significant Deterioration (PSD)/New Source Review (NSR) (40 Code of Federal
- 27 Regulations [CFR] Part 51), hazardous air pollutants (HAP) emissions, and
- emissions of any other regulated pollutants under the Clean Air Act (CAA) such
- as Ozone Depleting Substances (ODS) that will result from implementation of the
- 30 Proposed Action. Direct and indirect emissions of criteria pollutants or their
- 31 precursors associated with the Proposed Action must be calculated for all non-

- 1 exempt emission sources, including mobile and stationary, as well as
- 2 construction-phase emissions.
- With respect to the General Conformity Rule, effects on air quality would be
- 4 considered major if the Proposed Action would result in an increase of the
- 5 Metropolitan Denver Air Quality Control Region's (AQCR's) emissions
- 6 inventory by 10 percent or more, or if such emissions exceed de minimis threshold
- 7 levels established in 40 CFR 93.153(b) for individual nonattainment pollutants
- 8 (Ozone [O₃]) or maintenance pollutants (carbon monoxide [CO] and particulate
- 9 matter equal or less than 10 microns in diameter $[PM_{10}]$).

10 **4.2.2 Impacts**

- 11 4.2.2.1 Proposed Action
- 12 <u>Fugitive Dust Emissions</u>
- 13 Under the Proposed Action, fugitive dust would be generated from grading,
- 14 demolition, installation improvements and building activities, as well as
- 15 combustion emissions from construction-related vehicles and equipment.
- 16 Proposed ADAL implementation would require site preparation, ground
- 17 disturbance, and construction support (this would include clearing building
- 18 footprints of vegetation and establishing construction staging areas). Dust
- 19 emissions generated from such activity can vary substantially depending on
- 20 levels of activity, specific operations, and prevailing meteorological conditions.
- 21 Using conservatively high estimates (based on moderate activity levels,
- 22 moderate silt content in affected soils, and a temperate climate), the standard
- 23 dust emission factor for construction activity is estimated at 1.2 tons of dust
- 24 generated per acre per month of activity (USEPA 1995). This factor is referenced
- 25 to total suspended particulates, instead of specifically PM₁₀ or PM_{2.5} (particulate
- 26 matter equal or less than 2.5 microns in diameter), and consequently results in
- 27 conservatively high estimates. Based on the maximum estimated acreage that
- 28 would be disturbed at any one time (1.15 acres or 50,000 square feet), a projected
- total of about 1.38 tons per month of dust would be generated if all construction
- 30 activities were implemented simultaneously.

- 1 Increased fugitive dust (i.e., PM₁₀ emissions) resulting from activities under the
- 2 Proposed Action would involve short-term adverse impacts that could be
- 3 reduced though standard dust minimization practices (e.g., regularly watering
- 4 exposed soils, soil stockpiling, and soil stabilization). These standard dust
- 5 minimization measures can reduce dust generation by 75 percent, thereby
- 6 reducing dust emissions to approximately 0.34 tons per month (USEPA 1995).
- 7 Although any substantial increase in PM₁₀ emissions is inherently adverse,
- 8 implementation of these dust minimization measures would limit the total
- 9 quantity generated during project implementation. Increased PM₁₀ emissions
- associated with the Proposed Action would be short-term and temporary, and
- would be minimized using dust suppression techniques; therefore impacts to air
- 12 quality would be negligible.

Combustion Emissions

- 14 Combustion emissions associated with construction-related vehicles and
- 15 equipment would be minimal because most vehicles would be driven to and
- 16 kept at work sites for the duration of construction activities. Further, as is the
- 17 case with PM₁₀ emissions associated with site preparation activities, emissions
- 18 generated by construction equipment would be temporary and short-term;
- 19 therefore, no major impact to air quality would occur as a result of use and
- 20 maintenance of construction-related vehicles or equipment.
- 21 Projected combustion emissions under implementation of the Proposed Action
- are listed in Table 4-1; they are based on the scenario of 10-hour workdays, five
- 23 days per week, for simultaneous construction activity over the course of one year
- 24 (52 weeks). Since a specific equipment list and horsepower rating for the
- 25 equipment is not yet determined, emission factors were representative of a fleet-
- 26 wide average, and a standard equipment list for construction and demolition
- 27 was used. See *Appendix B* for a full list of assumptions and emission factors used
- in this analysis.

Table 4-1. Projected Combustion Emissions for Construction and Operational Activities (total tons)

	Emissions				
Equipment	CO	NO _x	PM_{10}	SO_x	VOCs
Grader	0.74	2.11	0.11	0.36	0.19
Loader	0.55	1.12	0.11	0.15	0.17
Bobcat	0.35	0.66	0.07	0.00	0.12
Dozer	1.57	3.95	0.16	0.59	0.30
Paving equipment	0.54	1.25	0.09	0.19	0.15
Paver	0.58	1.16	0.09	0.21	0.16
Emissions from Construction	4.33	10.25	0.63	1.50	1.09
Emissions from Operation	0.05	0.06	0.05	0.05	0.00
Total Combustion Emissions	4.38	10.31	0.68	1.55	1.09
De minimis threshold value	100	100	100	N/A	100
10 percent of Denver Metropolitan AQCR Emissions	67,783	10,338	6,017	1,853	14,499

³ Note: See Appendix B for a full list of assumptions and emission factors used in this analysis.

5 Operational Emissions

1 2

Potential operational emissions at the proposed Aquatics Center and Lap Pool would be associated with furnaces and boilers used for pool heating. Using estimates for natural gas usage from a similar facility at Los Angeles AFB, operational emissions for all criteria pollutants were calculated to be well below 0.1 ton per year (see *Appendix B* for estimated emissions, a full list of assumptions, and emission factors used in this analysis). It should be noted that emission factors used in these calculations are based on established emission factors for older furnaces. Because the Proposed Action would incorporate Leadership in Energy and Environmental Design (LEED®) standards in design and operation and would potentially utilize high efficiency furnaces, these calculations represent a worst-case scenario for operational emissions. Existing stationary emission sources at the Fitness Center Complex include boilers and generators; the two other proposed additions to the facility (Group Exercise Addition and Support and Storage Addition) would not be expected to measurably increase the output of these emission sources.

⁴ Sources: Buckley AFB 2009a and 2009b.

- 1 Long-term operation and maintenance of the ADAL to the Fitness Center
- 2 Complex are expected to generate minor additional vehicle traffic and related
- 3 operational emissions; approximately the same number of Fitness Center
- 4 Complex users would frequent the facility. A negligible increase in employment
- 5 associated with Aquatics Center staff (e.g., lifeguards, pool manager, and
- 6 pool/equipment maintenance amounting to less than 5 full-time equivalent
- 7 employees) would be expected. Therefore, operational emissions associated with
- 8 ADAL to the Fitness Center Complex are expected to be negligible.

9 General Conformity

- 10 Emissions from construction and operational related activities associated with
- the Proposed Action would be well below de minimis thresholds values for O₃,
- 12 CO, and PM₁₀ (i.e., the only criteria pollutants for which the Denver AQCR is
- currently not in attainment for); therefore a General Conformity determination
- 14 would not be required (refer to Table 4-1). In addition, criteria pollutant
- emissions resulting from the Proposed Action would not exceed 10 percent of the
- 16 regional emissions inventories. Therefore, implementation of the Proposed
- 17 Action would result in minor impacts.

18 4.2.2.2 Alternative 1: No LEED® Elements

- 19 Under this alternative Fitness Center Complex ADAL would be implemented as
- 20 described under the Proposed Action; however, consideration or inclusion of
- 21 LEED®-certifiable elements would not occur. Because operational air emissions
- for the Proposed Action were calculated as a worst-case scenario assuming non-
- 23 LEED® compliant heating equipment, impacts to air quality would remain
- 24 minor as described in Section 4.2.2.1.

25 4.2.2.3 Alternative 2: No-Action Alternative

- 26 Under this alternative, no construction, demolition, or introduction of additional
- 27 emission sources would occur at the installation; therefore, no impacts to air
- 28 quality would result. Air quality, as described in Section 3.2, would remain
- 29 unchanged.

1 4.2 GEOLOGICAL RESOURCES

2 4.2.1 Approach to Analysis

- 3 Protection of unique geological features, minimization of soil erosion, and the
- 4 siting of facilities in relation to potential geologic hazards are considered when
- 5 evaluating impacts of a Proposed Action on geological resources. Generally,
- 6 such impacts can be avoided or minimized if proper construction techniques,
- 7 erosion control measures, and structural engineering designs are incorporated
- 8 into project development.
- 9 Analysis of potential impacts to geological resources typically includes:
- 1) identification and description of resources that could potentially be affected;
- 2) examination of the Proposed Action and the potential effects this action may
- have on the resource; and 3) provision of minimization measures in the event
- that potentially major impacts are identified.

14 **4.2.2** Impacts

- 15 4.2.2.1 Proposed Action
- 16 Geology
- 17 Potential geological impacts associated with the proposed Fitness Center
- 18 Complex ADAL would be limited to ground-disturbing activities (i.e., during
- site preparation and construction). Short-term, minor impacts would result from
- 20 proposed construction and demolition projects; however, these activities would
- 21 take place on previously disturbed land which is capable of supporting such
- 22 development. Proposed projects would be localized and would have negligible
- 23 impacts on sensitive or regional geologic or physiographic features.
- 24 Soils
- 25 All construction and demolition activities under the Proposed Action would take
- 26 place on Fondis silt loam (1-3 percent slopes) soils in previously disturbed areas
- 27 that have been physically altered (e.g., cut, graded, or covered) or removed and
- 28 replaced by imported fill to support establishment and development of the
- 29 Fitness Center Complex. Hence, the soils are considered fully capable of

- supporting the proposed Fitness Center Complex ADAL and negligible impacts
- 2 are expected to result.
- 3 During construction, incorporation of Best Management Practices (BMPs) would
- 4 limit any impacts to soils which may result from construction activities. Dust
- 5 from construction activities would be minimized by watering and/or soil
- 6 stockpiling, thereby reducing the amount of exposed soil to negligible levels.
- 7 Areas where construction and demolition are proposed are not utilized for
- 8 agricultural purposes and although coal reserves are present beneath Buckley
- 9 AFB, these reserves are economically non-recoverable due to their low quality
- and depth beneath the surface. As a result, impacts to soils under the Proposed
- 11 Action would be limited to construction-related activities and are expected to be
- short-term and negligible.

13 <u>Topography</u>

- 14 All construction activities proposed within the installation would occur on
- previously disturbed land, which is capable of supporting such development.
- 16 Topography within the proposed construction areas is level and does not pose an
- 17 erosion hazard under the Proposed Action. Therefore, impacts to topography
- resulting from implementation of the Proposed Action would be negligible.

19 4.2.2.2 Alternative 1: No LEED® Elements

- 20 Under this alternative Fitness Center Complex ADAL would be implemented as
- 21 described under the Proposed Action; however, consideration or inclusion of
- 22 LEED®-certifiable elements would not occur. Consequently, all impacts related
- 23 to geology, soils, and topography under Alternative 1 would be the same as the
- 24 Proposed Action, negligible.

25 4.2.2.3 Alternative 2: No-Action Alternative

- 26 If the No-Action Alternative were selected, no construction or demolition
- 27 activities would be implemented, and no changes to existing geological resources
- at Buckley AFB (as described in Section 3.2, Geological Resources) would occur.

1 2	Therefore, no impacts to geological resources with result from selection of this alternative.

1 4.3 HAZARDOUS MATERIALS AND WASTES

2 4.3.1 Approach to Analysis

- 3 Numerous local, state, and Federal laws regulate the storage, handling, disposal,
- 4 and transportation of hazardous materials and wastes; the primary purpose of
- 5 these laws is to protect public health and the environment. The significance of
- 6 potential impacts associated with hazardous substances is based on their toxicity,
- 7 ignitability, and corrosivity. Impacts associated with hazardous materials and
- 8 wastes would be considered major if the storage, use, transportation, or disposal
- 9 of hazardous substances substantially increases the human health risk or
- 10 environmental exposure.

11 **4.3.2** Impacts

- 12 4.3.2.1 Proposed Action
- During implementation of the Proposed Action, a temporary increase in the
- storage of hazardous materials and waste would occur through the duration of
- 15 construction and renovation activities. However, the increase in construction-
- related hazardous materials and waste would be temporary and short-term.
- 17 The Proposed Action would involve the construction of the Fitness Center
- 18 Complex ADAL adjacent to the existing Fitness Center Complex. The Proposed
- 19 Action location is not within or adjacent to Installation Restoration Program
- 20 (IRP) or Military Munitions Response Program (MMRP) sites; however, it is
- within the "asbestos area" identified in the northwest portion of Buckley AFB.
- 22 Asbestos Containing Material (ACM) is present within the soil to a depth of
- 23 approximately 2 feet and would be encountered during construction. All ACM
- 24 encountered in the soil during construction would be handled in accordance
- 25 with Buckley AFB's Draft Soil Characterization and Management Plan (Buckley AFB
- 26 2009c) which outlines special ACM handling requirements for on-site haul
- 27 routes, project site preparation, excavation, transportation, disposal, and
- 28 construction crew training on handling and disposal of ACM. In addition,
- 29 storage and disposal of ACM would comply with the base's Asbestos
- 30 Management Plan, as required by Compliance Order #03-09-30-01. If a
- 31 significant friable material discovery has been made, based on a visual

- assessment by a Colorado-certified Asbestos Building Inspector, the control of
- 2 fugitive emissions from ACM contaminated soils will be performed in
- accordance with applicable Occupational Safety and Health Administration
- 4 (OSHA) protocols in order to minimize the risk of asbestos exposure to workers
- 5 and the general public. Further, in the event that ACM disturbed during
- 6 construction activities includes more than 260 linear feet of piping, 160 square
- feet of surfaces, or a volume equivalent to 55 gallons, abatement procedures
- 8 would comply with Colorado Air Regulation Number 8, Part B. Therefore, with
- 9 proper control measures and construction crew training, exposure to asbestos
- would be minimized and asbestos waste would be properly disposed.
- 11 Radon-resistant construction techniques would be implemented to prevent
- 12 radon entry to the proposed facilities. The proposed Fitness Center Complex
- 13 ADAL would not be constructed with a basement, and the pool would be
- 14 constructed to prevent radon entry. Therefore, the Proposed Action would not
- 15 result in radon exposure.
- 16 The Lap Pool would be cleaned and maintained to meet applicable public health
- 17 standards. A disinfection system would be determined during final design.
- 18 Chemicals required for cleaning and maintaining the pool would comply with
- 19 appropriate regulations for storage and use.
- 20 4.3.2.2 Alternative 1: No LEED® Elements
- 21 Under this alternative Fitness Center Complex ADAL would be implemented as
- 22 described under the Proposed Action; however, consideration or inclusion of
- 23 LEED®-certifiable elements would not occur. Consequently, impacts related to
- 24 hazardous materials and wastes under Alternative 1 would be slightly higher
- 25 than the Proposed Action as this alternative would not include using materials
- that are environmentally friendly and less hazardous during construction (e.g.,
- 27 using zero VOC versus traditional latex paint). However, the increase in
- 28 construction-related hazardous materials and waste would be temporary and
- 29 short term.

- 1 4.3.2.3 Alternative 2: No-Action Alternative
- 2 Under the No-Action Alternative the Fitness Center Complex ADAL would not
- 3 be constructed. ACM that is present in the soil near the existing Fitness Center
- 4 Complex would remain in soil. No construction would occur; therefore, the No-
- 5 Action Alternative would not result in radon-related impacts. Since the Lap Pool
- 6 would not be constructed under the No-Action Alternative, no pool disinfection
- 7 chemicals would be required.

1 4.4 SAFETY AND OCCUPATIONAL HEALTH

2 4.4.1 Approach to Analysis

- 3 If implementation of the Proposed Action would 1) result in incompatible land
- 4 use with regard to safety criteria such as Antiterrorism/Force Protection
- 5 (AT/FP) standards, quantity-distance (QD) arcs associated with munitions
- 6 storage, Clear Zones and/or Accident Potential Zones associated with the
- 7 airfield, or 2) result in deterioration of occupation health conditions, impacts
- 8 would be considered major. Implementation of the Fitness Center Complex
- 9 ADAL is not proposed within or in the vicinity of any QD arcs, Clear Zones, or
- 10 Accident Potential Zones; therefore, these concerns are not discussed further.

11 **4.4.2** Impacts

- 12 4.4.2.1 Proposed Action
- 13 Antiterrorism/Force Protection
- 14 Construction of proposed Fitness Center Complex ADAL facilities would
- incorporate appropriate AT/FP standards including the required 82-foot (25-
- meter) setback between unsecured parking to the south and Telluride Avenue to
- 17 the west. Additionally, the proposed Fitness Center Complex ADAL would be
- surrounded by open, object-free areas and the closest developed structure would
- 19 be located approximately 65 feet to the east, outside of the AT/FP-required 33-
- 20 foot (10-meter) object-free standoff area. As a result, no impacts with regard to
- 21 AT/FP standards would occur under the Proposed Action.

22 Occupational Health

- 23 Construction and demolition activities associated with the Proposed Action
- 24 would conform with all OSHA regulations including industrial hygiene
- 25 programs to address exposure to hazardous materials, use of personal protective
- 26 equipment, and incorporation and use of appropriate Material Safety Data
- 27 Sheets. The Lap Pool would be cleaned and maintained to meet applicable
- 28 public health standards. A disinfection system would be determined during
- 29 final design. Chemicals required for cleaning and maintaining the pool would
- 30 comply with appropriate regulations for storage and use. In addition, all ACM

- 1 encountered in the soil during construction would be handled in accordance
- 2 with Buckley AFB's Draft Soil Characterization and Management Plan (Buckley AFB
- 3 2009c) which outlines requirements for construction crew training on handling
- 4 and disposal of ACM in order to minimize the risk of asbestos exposure during
- 5 construction. Further, storage and disposal of ACM would also comply with the
- 6 base's Asbestos Management plan, as required by Compliance Order #03-09-30-
- 7 01. Therefore, with regard to occupational health, implementation of the
- 8 Proposed Action would result in negligible impacts.

9 4.4.2.2 Alternative 1: No LEED® Elements

- 10 Under this alternative Fitness Center Complex ADAL would be implemented as
- described under the Proposed Action; however, consideration or inclusion of
- 12 LEED®-certifiable elements would not occur. Consequently, all impacts related
- to safety and occupational health under Alternative 1 would be the same as the
- 14 Proposed Action, negligible.

15 4.4.2.3 Alternative 2: No-Action Alternative

- 16 If the No-Action Alternative were selected, the proposed Fitness Center Complex
- 17 ADAL would not be implemented. Existing safety and occupational health
- 18 conditions would remain as described in Section 3.4, Safety, and no impacts
- 19 would occur.

SECTION 5 CUMULATIVE IMPACTS

- 3 Cumulative impacts on environmental resources result from incremental impacts
- 4 of the Proposed Action which, when combined with other past, present, and
- 5 reasonably foreseeable future projects in an affected area, may collectively cause
- 6 more substantial adverse impacts. Cumulative impacts can result from minor
- 5 but collectively substantial actions undertaken over a period of time by various
- 8 agencies (Federal, state, or local) or persons. In accordance with the National
- 9 Environmental Policy Act (NEPA), a discussion of cumulative impacts resulting
- 10 from projects which are proposed, under construction, recently completed, or
- anticipated to be implemented in the near future is required.
- 12 The cumulative projects list included in this analysis includes both on- and off-
- base projects that had been identified by Buckley Air Force Base (AFB) through a
- 14 review of public documents and coordination with multiple agencies (Buckley
- 15 AFB 2008a).

1 2

16 **5.1 OFF-BASE ACTIVITIES**

- 17 The land adjacent to Buckley AFB comprises developed, agricultural, and
- grassland conservation areas; developed areas consist largely of those associated
- 19 within the City of Aurora to the north, west, and south of the base. The City of
- 20 Aurora's 2003 Comprehensive Plan identifies three planning areas near Buckley
- 21 AFB, each of which has its own planned development pattern.
- 22 <u>Colfax Corridor East of I-225</u> This area occurs adjacent to the northern
- 23 boundary of Buckley AFB. The properties along Colfax Avenue tend to include
- older commercial uses, while many are vacant. The Northeast Colfax Area also
- 25 includes the neighborhoods that are north and south of the corridor. There are
- 26 no known developments that would occur in this planning area at this time, and
- 27 development strategies for this area would preserve open space and minimize
- 28 development outside of existing residential and industrial areas.
- 29 <u>I-225 Corridor and City Center Strategic Area</u> This area is located and is
- 30 associated with Interstate (I)-225 and the Aurora City Center. The I-225 corridor

- 1 is the geographic center of the City of Aurora and, on the east side of the
- 2 highway, the Aurora Mall, Aurora City Place, and Abilene power corridors
- 3 comprise a regional retail location. Midway in the corridor lies the Aurora City
- 4 Center, historically planned as the City's downtown area.
- 5 Important development associated with the City Center includes the Aurora
- 6 Municipal Center (complete), Arapahoe County administrative annex
- 7 (complete), new ADT company office building, a 355-unit townhouse and
- 8 elevator apartment complex (The Village), a 225-residential unit project (The
- 9 Retreat at City Center), and a revitalization of the Aurora Mall. Additionally, the
- 10 Regional Transportation District purchased property for development of a new
- bus transfer facility at the City Center; a light rail station could potentially be
- 12 constructed there in the future. Finally, a single-family housing development
- comprising 36.5 acres is under construction approximately 0.5 mile west of
- 14 Buckley AFB (City of Aurora Planning Department 2003, 2009).
- 15 E-470 Corridor Strategic Area This area is located adjacent to the eastern and
- 16 extreme southern boundary of the installation and includes the prairie areas east
- of the developed portion of the city where development is expected through
- 18 2020. The City of Aurora E-470 Land Use Study identifies regional activity
- 19 centers and theme areas within the corridor (City of Aurora Planning
- 20 Department 2003).
- 21 Strategies for development in the E-470 Corridor Strategic Area include locating
- 22 major office park, retail centers, and airport-related activities in the corridor and
- 23 working with the counties to ensure that critical, undeveloped enclaves of land
- in the corridor are annexed to the City of Aurora.
- 25 Planned land use for the entire area abutting the eastern boundary of Buckley
- 26 AFB is small-scale office development, designated to include construction of
- 27 limited industrial and commercial services (City of Aurora Planning Department
- 28 2003). Regionally, a residential development comprising 435 acres is under
- 29 construction within 0.5 mile of the southern boundary of Buckley AFB. Just east
- of this development, a 490-acre residential development is also under
- 31 construction.

1 **5.2 ON-BASE ACTIVITIES**

- 2 Buckley AFB has in place a General Plan to guide current and future
- development (Buckley AFB 2009d). The General Plan establishes long-range
- 4 goals and provides starting points to discuss land acquisition or disposal actions
- 5 and siting of new facilities. The plan helps to define the most appropriate layout
- of land uses and transportation corridors to support functional effectiveness,
- 7 efficiency, and compatibility. Both on- and off-base factors are considered. The
- 8 General Plan is intended to guide infill development on currently vacant land,
- 9 functional consolidation, and redesignation of land uses to accommodate
- doubling of the installation's current population (Buckley AFB 2009d).
- 11 There are a number of recent, current, and planned Capital Improvement
- 12 Projects to support Buckley AFB's continuing transition from an Air National
- Guard Base to an AFB and to facilitate future growth. As the prioritization,
- initiation, and completion of construction projects are dynamic, Table 5-1
- 15 represents the current schedule at the time of this EA; scope, priority, and
- schedule of individual projects could potentially change. The information in
- 17 Table 5-1 is provided as a reference to compare the Proposed Action in the
- 18 context of other planned projects.
- 19 For the purposes of this EA, recently completed, currently under construction,
- 20 and planned cumulative construction and demolition projects on-base through
- 21 Fiscal Year 2015 have been evaluated. Proposed construction projects include a
- 22 wide diversity of proposed buildings and structures, including barracks,
- 23 administration buildings, utility and access point infrastructure, training
- 24 facilities, and support buildings. When combined with proposed demolition
- 25 activities, these cumulative projects would result in a net increase of
- 26 approximately 944,100 square feet (sf) of facilities and a net increase of
- 27 approximately 1.17 million square yards of paved surfaces at Buckley AFB
- 28 (Buckley AFB 2009d).

1 Table 5-1. Projects Planned at Buckley AFB

		Size		
D 4 . THE		Building	Parking	
Project Title	Land Use	Area (sf)	Area (sy)	Status
Construction Projects	I			I
(1) Car Wash	Mercantile	5,000	1,235	Recently completed
(2) Chapel	Assembly	22,305	3,280	Recently completed
(3) Child Development Center	Educational	21,837	2,502	Recently completed
(4) Communications Center	Business	53,403	8,054	Recently completed
(5) Consolidated Services	Business	11,384	2,000	Recently completed
(6) Leadership Development Center	Assembly	18,674	1,000	Recently completed
(7) Outdoor Recreation	Mercantile	8,688	3,750	Recently completed
(8) Privatized Housing	Residential	N/A	N/A	Recently completed
(9) Vehicle Inspection Facility	Factory/Industrial	4,000	500	Recently completed
(10) Consolidated Fuels Storage	Factory/Industrial	10,000	5,000	Currently under construction
(11) VQ/TLF - Phase I (NAF)	Residential	109,002	25,000	Currently under construction
(12) Squadron Operations Facility (COANG)	Business	35,768	5,000	Currently under construction
(Basewide) Utility Infrastructure Support (BRAC)	N/A	N/A	N/A	Currently under construction
(13) Security Forces (BRAC)	Business	9,375	5,000	Currently under construction
(14) Official Mail Center	Mercantile	4,000	1,000	Fiscal Year 2009
(15) Alert Crew Quarters - West Ramp (COANG)	Business	6,500	500	Fiscal Year 2009
(16) Air Reserve Personnel Center (BRAC)	Business	105,336	25,000	Fiscal Year 2009
(17) Base Ops (Squad Ops - COANG)	Business	22,950	10,000	Fiscal Year 2009
(18) MWD Dog Kennel SFS	Factory/Industrial	4,305	500	Fiscal Year 2009
(19) Family Camp (NAF)	Residential	1,044	522,720	Fiscal Year 2009
(20) Freight Transfer Facility	Factory/Industrial	12,000	5,000	Fiscal Year 2009
(21) AFR Training Facility (BRAC)	Business	28,500	5,000	Fiscal Year 2009

 Table 5-1.
 Projects Planned at Buckley AFB (Continued)

		Size		
		Building	Parking	-
Project Title	Land Use	Area (sf)	Area (sy)	Status
(22) Pharmacy	Mercantile	5,712	1,000	Fiscal Year 2009
(23) Shopette (AAFES)	Mercantile	7,500	1,000	Fiscal Year 2009
(24) Youth Center	Educational	32,291	5,000	Fiscal Year 2009
(25) Weapons Release (COANG)	Factory/Industrial	17,500	1,000	Fiscal Year 2009
(26) Freight Transfer Facility	Factory/Industrial	12,000	5,000	Fiscal Year 2009
(27) Commissary Addition	Mercantile	5,000	500	Fiscal Year 2010
(28) Medical Clinic	Business	10,000	500	Fiscal Year 2010
(29) Military Entry Processing Station (MEPS)	Business	10,000	2,000	Fiscal Year 2010
(30) Repair South Runway (COANG)	N/A	N/A	59,856	Fiscal Year 2010
(31) Consolidated Support Facility (ADF)	Business	94,940	10,000	Fiscal Year 2011
(32) EOD Training Range (COANG)	Utility/ Miscellaneous	N/A	N/A	Fiscal Year 2011
(33) 460 Security Forces Operations Facility *	Business	35,768	10,000	Fiscal Year 2011
(34) Fire Trainer	Utility/ Miscellaneous	8,000	500	Fiscal Year 2012/13
(35) Replace AGE/ASE (COANG)	Business	5,000	500	Fiscal Year 2012/13
(36) Taxiway Arm/Disarm Pads (COANG)	N/A	N/A	50,000	Fiscal Year 2012/13
(37) Upgrade Taxiways Juliet and Lima (COANG)	N/A	N/A	50,000	Fiscal Year 2012/13
(38) CATM Small Arms Indoor Range	Utility/ Miscellaneous	23,735	500	Fiscal Year 2012/13
(39) RV Storage Lot (NAF) ** (FY12)	N/A	N/A	5,000	Fiscal Year 2012/13
(43) Relocate East Parking Apron (COANG)	N/A	N/A	40,300	Fiscal Year 2014
(44) North Runway Extension (COANG)	N/A	N/A	59,856	Fiscal Year 2014
(45) Main Ramp Expansion I (COANG)	N/A	N/A	50,000	Fiscal Year 2014
(46) Main Ramp Expansion II (COANG)	N/A	N/A	50,000	Fiscal Year 2014

 Table 5-1.
 Projects Planned at Buckley AFB (Continued)

		Size		
		Building	Parking	-
Project Title	Land Use	Area (sf)	Area (sy)	Status
(47) Weapons Live Load/ Hot Cargo (COANG)	N/A	N/A	50,000	Fiscal Year 2014
(48) Logistics Readiness Facility *	Factory/Industrial	24,650	10,000	Fiscal Year 2014
(49) ADF Overflow Parking	N/A	N/A	20,000	Fiscal Year 2015+
(50) Alert Crew Quarters - East Ramp (COANG)	Business	5,000	500	Fiscal Year 2015+
(51) Arts, Crafts and Auto Skills	Factory/Industrial	11,119	1,000	Fiscal Year 2015+
(52) Athletic Fields (Place Holder)	Utility/ Miscellaneous	N/A	5,000	Fiscal Year 2015+
(53) Camp Rattlesnake	Utility/ Miscellaneous	N/A	N/A	Fiscal Year 2015+
(54) Cold Storage	Factory/Industrial	5,000	500	Fiscal Year 2015+
(55) Community Activity Center/ Bowling	Mercantile	35,600	2,000	Fiscal Year 2015+
(56) Covered Storage	Factory/Industrial	5,000	500	Fiscal Year 2015+
(57) Airman Dining Facility	Residential	10,000	500	Fiscal Year 2015+
(58) Dormitory Three	Residential	25,000	5,000	Fiscal Year 2015+
(59) Dormitory Four	Residential	25,000	5,000	Fiscal Year 2015+
(60) Entry Control Facility (6th Ave)	Business	9,528	1,000	Fiscal Year 2015+
(61) Entry Control Facility (Gun Club Rd)	Business	9,709	1,000	Fiscal Year 2015+
(62) Entry Control Facility (Mississippi)	Business	9,709	1,000	Fiscal Year 2015+
(63) Entry Control Facility (Telluride)	Business	6,107	1,000	Fiscal Year 2015+
(64) Fire/Crash Rescue (Joint with COANG)	Utility/ Miscellaneous	23,000	1,000	Fiscal Year 2015+
(65) Fitness Center Addition	Mercantile	34,207	1,000	Fiscal Year 2015+
(68) Logistics Readiness Complex/ Base Warehouse	Factory/Industrial	55,000	1,000	Fiscal Year 2015+
(69) Missile Shop	Factory/Industrial	5,000	500	Fiscal Year 2015+
(70) Missile Storage	Factory/Industrial	5,000	500	Fiscal Year 2015+
(71) PAX Terminal	Business	5,000	500	Fiscal Year 2015+
(72) Privatized Housing	Residential	N/A	N/A	Fiscal Year 2015+

 Table 5-1.
 Projects Planned at Buckley AFB (Continued)

		Size		
Project Title	Land Use	Building Area (sf)	Parking Area (sy)	Status
(73) Shopette	Mercantile	7,500	500	Fiscal Year 2015+
(74) SBIRS Operations Support Facility	Business	10,000	2,000	Fiscal Year 2015+
(75) Joint Vehicle Maintenance Facility	Factory/Industrial	19,525	5,000	Fiscal Year 2015+
(76) VQ/TLF - Phase II (NAF)	Residential	37,950	10,000	Fiscal Year 2015+
(76) VQ/TLF - Phase II (NAF)	Residential	39,722	10,000	Fiscal Year 2015+
(77) Add/Alter Fire Station	Utility/ Miscellaneous	21,531	1,000	Fiscal Year 2015+
(78) Education Center/Library	Business	22,000	2,000	Fiscal Year 2015+
Demolition Projects				
Consolidated Fuels Storage Area	Factory/Industrial	10,000	555	Fiscal Year 2010
CATM Range	Utility/ Miscellaneous	3,023	3,872	Fiscal Year 2010
Haz Storage (344), H-70 Hydrazine Storage (310), Entomology (306)	Factory/Industrial	2,140	N/A	N/A
Fuel storage tanks next to Buildings 200 and 341	Factory/Industrial	1,792	N/A	Fiscal Year 2010
Former Wastewater Treatment Facility	Factory/Industrial	243,778	N/A	Fiscal Year 2015+
Building 940	Factory/Industrial	14,758	N/A	Fiscal Year 2015+
Building 1606 (control tower) related to construction of fire station building	Utility/ Miscellaneous	8,783	N/A	Fiscal Year 2015+

¹ N/A - Not available

- 5 Although the scope, priority, and schedule of individual projects could
- 6 potentially change, the potential exists for cumulative impacts to occur with
- 7 regard to air quality as future growth at Buckley AFB and the City of Aurora is

² sf - square feet

³ sy - square yard

⁴ Source: Buckley AFB 2009d.

- anticipated to result in increased traffic and construction emissions. Cumulative
- 2 air quality impacts are expected to result in moderate adverse impacts related to
- both on- and off-base construction activities and increased use- and personnel-
- 4 related emissions. The Proposed Action would constitute a minor contribution
- 5 to these impacts given the small scale of the project and since the Proposed
- 6 Action and all individual projects would be required to implement best
- 7 management practices (BMPs) to reduce fugitive dust and combustion emissions
- 8 during construction activities to acceptable levels.
- 9 With regard to geological resources, on-base cumulative project development
- would locally impact soils at Buckley AFB and would not contribute to
- 11 geological resource impacts related to development in off-base areas. Soils at
- Buckley AFB have been modified by past developments and are capable of
- 13 supporting development. In addition, individual projects would implement
- 14 BMPs to limit any impacts to soils which may result from construction activities
- including watering and/or soil stockpiling, thereby reducing the amount of
- 16 exposed soil to negligible levels. Consequently, cumulative impacts to geological
- 17 resources are expected to be minor and the Proposed Action's contribution to
- 18 cumulative impacts would be negligible.
- 19 With regard to hazardous materials and waste, cumulative impacts are expected
- 20 to be moderate and adverse as future development would include the use of
- 21 hazardous materials and wastes. These impacts would be localized to Buckley
- 22 AFB only. The Proposed Action's contribution to these impacts would be
- 23 negligible since it, as well as all individual projects, would be required to use and
- 24 dispose of hazardous materials and wastes in accordance with all applicable
- 25 regulations.
- 26 Cumulative impacts to safety would include minor to moderate long-term
- 27 beneficial effects as new development would comply with Antiterrorism/Force
- 28 Protection standards and enhance base-wide safety conditions. These impacts
- 29 would be localized to Buckley AFB only and anticipated off-base projects would
- 30 not impact safety conditions on-base. Furthermore, cumulative impacts with
- 31 regard to occupational health would be minor and adverse due to short-term
- 32 risks associated with construction activity; however, all individual projects
- would be required to adhere with appropriate regulations and BMPs to

1 2	minimize these risks and the Proposed Action's contribution to this cumulative impact would be negligible.

SECTION 6 SUMMARY OF FINDINGS

- 3 As a supplement to the Environmental Assessment for Buckley Air Force Base
- 4 Military Construction, Buckley Air Force Base, Colorado (2001), this Environmental
- Assessment (EA) considers proposed Additions and Alterations (ADAL) to the
- Fitness Center Complex at Buckley Air Force Base (AFB) and evaluates potential environmental impacts of project enhancement to those resources. Summaries of
- 8 environmental impacts anticipated to result from implementation of the
- 9 Proposed Action at Buckley AFB are provided in this section for the following
- 10 resources:

- 11 Air Quality. Under implementation of the Proposed Action, fugitive dust would
- be generated from construction activities, including grading. Implementation of
- standard best management practices (BMPs) for dust control (e.g., regularly
- watering exposed soils, soil stockpiling, and soil stabilization) would reduce
- potential impacts to negligible levels. Combustion emissions resulting from
- 16 construction and operational activities would be below de minimis thresholds for
- a General Conformity determination, and would not exceed 10 percent of the
- 18 regional emissions inventory. Therefore, implementation of the Proposed Action
- 19 does not require a conformity analysis and would result in minor air quality
- 20 impacts.
- 21 **Geological Resources.** Potential impacts to geological resources associated with
- 22 the Proposed Action at the Fitness Center Complex would be limited to ground-
- 23 disturbing activities (i.e., construction). Short-term, minor impacts would result
- 24 from construction and demolition projects; however, these activities would occur
- on previously disturbed land which is capable of supporting such development.
- No areas of shallow or exposed bedrock are present at areas any of the proposed
- 27 project sites. Additionally, the project site is relatively level and does not present
- 28 any topographical restraints. Implementation of fugitive dust control measures
- 29 during construction, as described in Section 4.2 Geological Resources, would limit
- 30 adverse impacts to soils which may result from construction and demolition
- activities. Therefore, impacts to geological resources would be negligible.

Hazardous Materials and Wastes. The Proposed Action would result in a short-1 2 term increase in the storage of construction-related hazardous materials and wastes; however, the increase would be temporary and would constitute a 3 negligible impact. The Proposed Action site is not located within or adjacent to 4 Environmental Restoration Program or Military Munitions Response Program 5 sites; however, asbestos-containing material (ACM) is present within the soil of 6 7 at the Proposed Action site and could potentially be encountered during 8 construction activities. All ACM encountered during construction would be 9 handled in accordance with Buckley AFB's Asbestos Operating Plan and a project-specific Asbestos Management Plan which would include construction 10 11 crew training on handling and disposal of ACM. In addition, radon-resistant construction techniques would be implemented to prevent radon entry to the 12 proposed facilities and chemicals required for cleaning and maintaining the 13 proposed lap pool would comply with appropriate regulations for storage and 14 15 use. Therefore, impacts to hazardous material and wastes would be negligible.

Safety and Occupational Health. Construction of the proposed ADAL to the **Fitness** would incorporate existing Center Complex appropriate Antiterrorism/Force Protection (AT/FP) standards including required setbacks from roadways and parking lots and adequate surrounding object-free standoff areas. As a result, no impacts with regard to AT/FP standards would occur under the Proposed Action. Construction and demolition activities associated with the Proposed Action would conform with all Occupational Safety and Health Administration regulations including industrial hygiene programs to address exposure to hazardous materials, use of personal protective equipment, and incorporation and use of appropriate Material Safety Data Sheets. In addition, contractor worker training programs would be required and implemented during construction activities. Therefore, with regard to occupational health, implementation of the Proposed Action would result in negligible impacts.

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SECTION 7 SPECIAL PROCEDURES

Impact evaluations conducted during preparation of this Environmental
Assessment (EA) have determined that no major environmental impacts would
result from implementation of the Proposed Action at Buckley Air Force Base
(AFB). This determination is based on a thorough review and analysis of
existing resource information, the application of accepted modeling
methodologies, and coordination with knowledgeable, responsible personnel
from the U.S. Air Force and relevant local, state, and Federal agencies. Further —
in addition to standard best management practices such as implementation of
control measures for reducing fugitive dust emissions; safe identification and
removal of any asbestos and other potentially hazardous materials; silt fencing
and suspension of construction during rainy periods; soil stockpiling and
replacement during excavation activities; and conforming to all Federal, state,
and local requirements relating to storm water pollution prevention during
construction activities, including development of a Notice of Intent and Storm
Water Pollution Prevention Plan under the General Permit for Stormwater
Discharges from Construction Activities Program-no special procedures are
required prior to implementation of the Proposed Action.

1 **SECTION 8** 2 REFERENCES Buckley Air Force Base (AFB). 2001. Final Environmental Assessment for Buckley 3 Air Force Base Military Construction, Buckley Air Force Base, Colorado. 4 Buckley AFB, Colorado. 5 Draft Integrated Natural Resource Management Plan. 6 Buckley AFB. 2004. November 2002, revised October 2004. 7 8 Buckley AFB. 2009a. Calendar Year 2008 Stationary Sources Air Emissions 9 Inventory. 28 April. 10 Buckley AFB. 2009b. Calendar Year 2007 Mobile Sources Air Emissions Inventory. 13 February. 11 Buckley AFB. 2009c. Draft Soil Characterization and Management Plan, Buckley Air 12 13 Force Base. August. Buckley AFB. 2009d. General Plan for Buckley Air Force Base, Colorado, Validated for 14 FY 2009. Buckley AFB, Colorado. 15 City of Aurora Planning Department. 2003. 2003 Comprehensive Plan. Adopted 16 27 October 2003. 17 City of Aurora Planning Department. 2007. Urban Renewal - City Center. 18 19 http://www.auroragov.org/AuroraGov/Departments/ Development_Services/Urban_Renewal/City_Center/index.htm. 20 Accessed 29 April 2009. 21 Colorado Air Quality Control Commission (CAQCC). 2005a. Carbon Monoxide 22 23 Maintenance Plan for the Denver Metropolitan Area. http://www.cdphe.state.co.us/ap/attainmaintain.html. Available 24 at: Accessed 22 September 2009. 25 CAQCC. 2005b. PM₁₀ Maintenance Plan For the Denver Metropolitan Area. 26 http://www.cdphe.state.co.us/ap/ December. Available at: 27 attainmaintain.html. Accessed 22 September 2009. 28 CAQCC. 2007. 2004-2007 Activities: Ozone Early Action Compact. Available at: 29 http://www.cdphe.state.co.us/ap/ozone.html. Accessed 21 December 30 2007. 31

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SECTION 9 LIST OF PREPARERS

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460TH SPACE WING (AFSPC)

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OCT 3 0 2009

Ms. Nancy Chick
Colorado Dept. of Public Health & Environment
Air Pollution Control Division
APCD-TS-B2
4300 Cherry Creek Drive, South
Denver, CO 80246-1530

Dear Ms. Chick,

The US Air Force (USAF) has prepared a Draft Environmental Assessment (EA) for construction activities at Buckley Air Force Base (AFB), Colorado. Under the Proposed Action, the USAF proposes to construct additions to and alterations within the existing Fitness Center Complex. Proposed additions include two (2) two-story additions each with a 5,000-square foot (sf) footprint (20,000 sf total) and a 12,497-sf Aquatics Center with Lap Pool. The Proposed Action is needed in order to correct the facility's programmatic deficiencies and to achieve compliance with the USAF Fitness Facilities Design Guide criteria by providing adequate space to support physical training and recreation programs, requisite to the "Fit-to-Fight" Program.

The public comment period for this EA is 15 days. Please provide any written comments by 5pm on Tuesday, 17 November 2009 to:

Ms. Pamela McWharter 460 CES/CEVP 660 South Aspen Street, Mail Stop 86 Buckley AFB, CO 80011-9551

If you have any questions please feel free to contact Pamela McWharter at 720-847-7159, or via e-mail: pamela.mcwharter.ctr@buckley.af.mil.



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OCT 3 0 2009

Mr. Dan Beley
Colorado Dept. of Public Health & Environment
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OCT 3 0 2009

Mr. Ed Nichols State Historic Preservation Officer Colorado History Museum 1300 Broadway Denver, CO 80203-2137

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Mr. Bruce James Environmental Flight 460th Civil Engineering Squadron 660 South Aspen Street Buckley AFB, CO 80011-9551

OCT 3 0 2009

Mr. John Fernandez City of Aurora Environmental Management Section 15151 E. Alameda Aurora, CO 80012

Dear Mr. Fernandez,

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OCT 3 0 2009

Mr. Eugene Jansak Industrial Waste Specialist Metro Wastewater Reclamation Dist. 6450 York Street Denver, CO 80229-7499

Dear Mr. Jansak,

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Mr. Bruce James Environmental Flight 460th Civil Engineering Squadron 660 South Aspen Street Buckley AFB, CO 80011-9551

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Mr. Lee Pivonka
Colorado Dept. of Public Health & Environment
Federal Facilities
HMWM 2800
4300 Cherry Creek Drive, South
Denver, CO 80246-1530

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Ms. Eliza Moore Wildlife Manager Colorado Division of Wildlife 6060 South Broadway Denver, CO 80216

Dear Ms. Moore,

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OCT 3 0 2009

Mr. David Rathke U.S. Environmental Protection Agency Region 8 999 18th Street, Suite 500 Denver, CO 80202

Dear Mr. Rathke,

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Mr. Bruce James Environmental Flight 460th Civil Engineering Squadron 660 South Aspen Street Buckley AFB, CO 80011-9551

OCT 3 0 2009

Mr. Bruce Rosenlund Colorado Field Supervisor U.S. Fish & Wildlife Service 134 Union Blvd., Suite 675 Lakewood, CO 80228-1807

Dear Mr. Rosenlund,

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Mr. Larry Svoboda NEPA Unit Chief U.S. Environmental Protection Agency Region 8 999 18th Street, Suite 500 Denver, CO 80202

Dear Mr. Svoboda,

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460TH SPACE WING (AFSPC)

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Mr. Bruce James Environmental Flight 460th Civil Engineering Squadron 660 South Aspen Street Buckley AFB, CO 80011-9551

Mr. Robert Watkins Director of Planning City of Aurora 15151 E. Alameda Aurora, CO 80012

Dear Mr. Watkins,

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460TH SPACE WING (AFSPC)

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Ms. Carol Foreman Central Library Reference Supervisor Aurora Public Library Administrative Offices 14949 E. Alameda Pkwy. Aurora, CO 80012

Dear Ms. Foreman,

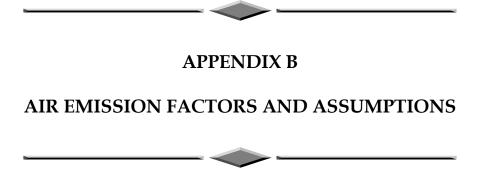
The Air Force is pleased to provide the Aurora Public Library a review copy of the Draft Environmental Assessment (EA) for additions to and alterations within the existing Fitness Center Complex at Buckley Air Force Base (AFB), Colorado. We appreciate the Aurora Public Library's contribution in making this document available to the public for review and comment.

Public reviewers are asked to submit written comments (referencing Section, page, and line numbers to which comments apply) to the following address:

Ms. Pamela McWharter 460 CES/CEVP 660 South Aspen Street, Stop 86 Building 1005, Room 178 Buckley AFB, CO 80011-9551

The public comment period for this EA is 15 days. Public reviewers are asked to submit any written comments by 5pm on Tuesday, 17 November 2009.

If you have any questions please feel free to contact Pamela McWharter at the address above.



3 B.1 COMBUSTION EMISSIONS ASSOCIATED WITH CONSTRUCTION ACTIVITIES

4 Table B-1. Construction-Related Combustion Emission Factors

		Hours of	Emission Factors (lbs/hr)					
Equipment	Days	Operation	СО	NO _x	PM_{10}	PM _{2.5}	SO _x	ROG
grader	260	2,600	0.567	1.623	0.084	0.077	0.276	0.148
loader	260	2,600	0.424	0.858	0.086	0.079	0.115	0.132
bobcat	260	2,600	0.268	0.508	0.054	0.050	0.0	0.09
dozer	260	2,600	1.209	3.037	0.123	0.113	0.453	0.232
paving equipment	260	2,600	0.419	0.961	0.069	0.063	0.144	0.117
paver	260	2,600	0.449	0.894	0.067	0.062	0.165	0.12

- 5 ROG = reactive organic gasses
- 6 Source: Santa Barbara County Air Pollution Control District (APCD) Form 24 -Table 2, 1997 (for all emission
- 7 factors except for PM2.5) South Coast Air Quality Management District, California Environmental Quality
- 8 Act (CEQA) Air Quality Handbook, 1993 (for PM_{2.5} emissions fraction of PM₁₀ for off-road diesel equipment)
- 9 Assumptions: 52 weeks/year, 5 work days per week, 10 hours per work day;
- 2,600 hours of operation total and no excavation required for construction.

11 **B.2** OPERATIONAL EMISSIONS

Table B-2. Operational Combustion Emissions Associated with Swimming Pool Heating

	Est. Natural Gas	Emission Factors (lbs/106 cu ft natural gas)					as)
Equipment	Usage (cu ft/yr)	CO	NO_x	PM_{10}	$PM_{2.5}$	SO_x	ROG
Pool heaters (>0.3 MMBTU)	1,276,713	84	100	7.6	7.6	0.6	5.5
		Total Emissions (tons/yr)					
			Tot	al Emissi	ons (tons	/yr)	-
		СО	Tot NO _x	al Emissi PM ₁₀	ons (tons PM _{2.5}	/yr) SO _x	ROG

- 14 MMBTU = One million British thermal units
- 15 Notes: Natural gas annual throughput estimated based on pool heater usage at Los Angeles AFB's Fort
- 16 MacArthur; California Air Resources Board (CARB) Emission Inventory Particulate Matter Speciation data
- 17 indicates that 100% of the PM emissions from natural gas combustion are <PM-2.5
- 18 Source: Emission factors from AP-42, Section 1.4, Tables 1.4-1, 1.4-2, Residential Furnaces
- Emissions from pool heating were calculated as follows: pollutant (ton/yr) =
- 20 (est. natural gas usage [cu ft]/yr) x (emission factor lb/106 natural gas [cu ft]) x
- 21 (1 ton/ 2,000 lb)
- 22 CO (ton/yr) = 1,276,713 cu ft/yr x 84 lb/106 cu ft x 1 ton/2,000 lb